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BEFORE THE MISSOURI GAMING COMMISSION  
3417 KNIPP DRIVE  
JEFFERSON CITY, MISSOURI 65109

TRANSCRIPT OF HEARING

October 25, 2023

9:30 A.M.

*JAN ZIMMERMAN, Commission Chairman*  
*DAVID W. HANE, Commissioner*  
*PAT CONWAY, Commissioner*  
*KEVIN SPAULDING, Commissioner*  
*PEGGY D. RICHARDSON, Executive Director*

P R O C E E D I N G S

1  
2 CHAIRMAN ZIMMERMAN: Good morning and welcome,  
3 everyone, to the October 25 meeting of the Missouri Gaming  
4 Commission.

5 I'd like to begin this morning by thanking the City of  
6 St. Charles for their hospitality. Their city is lovely, and  
7 we always appreciate the opportunity to come here.

8 I'd also like to thank Mr. Shaw and his staff from  
9 Ameristar for the tour yesterday. We had a great time, and it  
10 was nice to see your facility and how that's coming along.

11 I'd like to begin this morning by recognizing this  
12 Saturday, October 28, is National First Responder Day, so  
13 please keep these people in your prayers and hope that all of  
14 our Missouri First Responders stay safe.

15 I'll call the October 25, 2023, Missouri Gaming  
16 Commission meeting to order.

17 Angie, would you please call the roll?

18 MS. FRANKS: Chairman Zimmerman?

19 CHAIRMAN ZIMMERMAN: Present.

20 MS. FRANKS: Commissioner Conway?

21 COMMISSIONER CONWAY: Present.

22 MS. FRANKS: Commissioner Hane?

23 COMMISSIONER HANE: Present.

24 MS. FRANKS: Commissioner Spaulding?

25 COMMISSIONER SPAULDING: Present.

1 CHAIRMAN ZIMMERMAN: We have a quorum, so let's get  
2 started.

3 The first item of business is Team Member Recognition.  
4 Tim, will you be taking care of that?

5 JUDGE RICHARDSON: Actually, Chairman, before we start  
6 with our Team Member Recognition, because we are here on this  
7 side of the state, we don't have the opportunity to have most  
8 of our MGC staff from this side of the state present in our  
9 assembly. So I would like -- I won't embarrass you. Michelle  
10 is already hiding her head. I won't embarrass you by calling  
11 out one by one, but for those of you MGC staff and the patrol,  
12 we have some of those folks here as well; so if you all would  
13 stand up, we certainly want to acknowledge our staff from this  
14 side of the state. Thank you all. Thank you, Chairman.

15 MR. MCGRAIL: Chairman, Commissioners, we have two  
16 recognitions today. The first one, I'd like to have Angie  
17 Rinker-Lugo come forward. It's time to recognize Angie at  
18 least for six months, maybe.

19 MS. RINKER-LUGO: Seven.

20 MR. MCGRAIL: It's difficult sometimes for Angie to get  
21 to Jeff City or for us to get down here, but we thought this  
22 was a good opportunity to be able to recognize Angie for her  
23 five years of service with MGC.

24 MS. RINKER-LUGO: Ten.

25 MR. MCGRAIL: Ten, sorry. Ten years with MGC. She

1 handles the two casinos, Horseshoe and River City, and then  
2 fills in many times when Angie's not available and helping  
3 with the other two casinos as well. So I hope still well, I  
4 never hear complaints as far as she's very efficient at  
5 handling mostly with the licensing part, and that's a big,  
6 important thing to get done. Again, many of the casinos like  
7 to get people hired, like to get them through the process, and  
8 she's very efficient at that.

9 So I'd like to recognize you for your ten years -- ten  
10 years -- of service with MGC.

11 [ROUND OF APPLAUSE]

12 MR. MCGRAIL: The other one is -- actually, Ted drove  
13 all the way from Jefferson City to get his, so if Ted Smith  
14 could come forward, wherever Ted is. Actually, Ted goes along  
15 with us all the time because he's our audio/visual, handles  
16 all the technical for us. He's also, if you don't know, Ted's  
17 probably our predominant IT specialist that we have. He  
18 handles the network, rarely do we ever go down, that's a very  
19 good thing.

20 But Ted has 25 years with MGC, so he didn't come  
21 very -- it wasn't long after we got started that Ted came  
22 onboard. So like I said, we wanted to recognize Ted for his  
23 25 years of service with the Missouri Gaming Commission.

24 [ROUND OF APPLAUSE]

25 CHAIRMAN ZIMMERMAN: The next item on the agenda is

1 Adoption of the Agenda. I move that we adopt today's agenda.  
2 Is there a second?

3 COMMISSIONER HANE: Second.

4 CHAIRMAN ZIMMERMAN: Any discussion? Seeing none,  
5 Angie, would you call the roll?

6 MS. FRANKS: Chairman Zimmerman?

7 CHAIRMAN ZIMMERMAN: Approved.

8 MS. FRANKS: Commissioner Conway?

9 COMMISSIONER CONWAY: Approved.

10 MS. FRANKS: Commissioner Hane?

11 COMMISSIONER HANE: Approved.

12 MS. FRANKS: Commissioner Spaulding?

13 COMMISSIONER SPAULDING: Approved.

14 MS. FRANKS: By your vote, you've adopted the agenda.

15 CHAIRMAN ZIMMERMAN: The next item of business is  
16 Consideration of the Minutes from the September 26 and  
17 September 27 meetings. I move that the minutes of the  
18 September 26 and 27 meetings be approved. Is there a second?

19 COMMISSIONER CONWAY: Second.

20 CHAIRMAN ZIMMERMAN: Any discussion? Seeing none,  
21 Angie, would you call the roll?

22 MS. FRANKS: Chairman Zimmerman?

23 CHAIRMAN ZIMMERMAN: Approved.

24 MS. FRANKS: Commissioner Conway?

25 COMMISSIONER CONWAY: Approved.

1 MS. FRANKS: Commissioner Hane?

2 COMMISSIONER HANE: Approved.

3 MS. FRANKS: Commissioner Spaulding?

4 COMMISSIONER SPAULDING: Approved.

5 MS. FRANKS: By your vote, you've adopted the minutes  
6 of the September 26 and 27, 2023 meetings.

7 CHAIRMAN ZIMMERMAN: Next we have Consideration of  
8 Resolution 23-070, the Ratification of Extension of Licensure  
9 of James Abrahamson, Craig Macnab, and Edward Pitoniak to  
10 November 29, 2023. Judge Richardson, you have the floor.

11 JUDGE RICHARDSON: Thank you. Chairman, last month MGC  
12 staff asked you to extend the licensure for these three  
13 applicants so that our staff could have a time to complete  
14 their background investigations. I'm happy to report that  
15 that has in fact been done, and these three are in fact on  
16 your agenda for renewal today; however, pursuant to our rules,  
17 because the Chairman did grant an extension, we request that  
18 the Commission ratify that extension at this time.

19 CHAIRMAN ZIMMERMAN: Thank you, Judge. Any questions  
20 for Judge Richardson? Seeing none, thank you.

21 I move to approve Resolution 23-070. Is there a  
22 second?

23 COMMISSIONER SPAULDING: Second.

24 CHAIRMAN ZIMMERMAN: Any further discussion? Angie,  
25 would you call the roll?

1 MS. FRANKS: Chairman Zimmerman?

2 CHAIRMAN ZIMMERMAN: Approved.

3 MS. FRANKS: Commissioner Conway?

4 COMMISSIONER CONWAY: Approved.

5 MS. FRANKS: Commissioner Hane?

6 COMMISSIONER HANE: Approved.

7 MS. FRANKS: Commissioner Spaulding?

8 COMMISSIONER SPAULDING: Approved.

9 MS. FRANKS: By your vote, you've adopted Resolution  
10 Number 23-070.

11 CHAIRMAN ZIMMERMAN: Next we have Consideration of  
12 Licensure of Level I Key Persons. Sergeant Sammy Seaton will  
13 make that presentation.

14 SERGEANT SEATON: Chairman Zimmerman and Commissioners,  
15 good morning.

16 Missouri State Highway Patrol Investigators and MGC  
17 Financial Analysts conducted comprehensive background  
18 investigations on two Key Person applicants. These  
19 investigations included, but were not limited to, civil,  
20 criminal, financial, and general character inquiries that were  
21 made in the jurisdictions where the applicants had lived,  
22 worked, and frequented.

23 The following applicants are being presented for your  
24 consideration:

25 Sybille Helene Gerard Ghislain de Cartier de

1 Marchienne, Cartamundi NV, Director.

2 Lawrence Joseph Wheeler, Jr., Ainsworth Game  
3 Technology, Incorporated, Senior Vice President, General  
4 Counsel, and Compliance Officer.

5 The investigative findings were provided to the MGC  
6 Staff for their review, and investigators are available to  
7 answer any questions you might have.

8 CHAIRMAN ZIMMERMAN: Any questions for Sergeant Seaton?  
9 Seeing none, thank you, Sergeant.

10 I move to adopt Resolution 23-071. Is there a second?

11 COMMISSIONER CONWAY: Second.

12 CHAIRMAN ZIMMERMAN: Any further discussion? Angie,  
13 would you call the roll?

14 MS. FRANKS: Chairman Zimmerman?

15 CHAIRMAN ZIMMERMAN: Approved.

16 MS. FRANKS: Commissioner Conway?

17 COMMISSIONER CONWAY: Approved.

18 MS. FRANKS: Commissioner Hane?

19 COMMISSIONER HANE: Approved.

20 MS. FRANKS: Commissioner Spaulding?

21 COMMISSIONER SPAULDING: Approved.

22 MS. FRANKS: By your vote, you've adopted Resolution  
23 Number 23-071.

24 CHAIRMAN ZIMMERMAN: Our next item of business is  
25 Consideration of Relicensure of Key Persons. Corporal Don



1 Doza will be making the presentation this morning.

2 CORPORAL DOZA: Good morning, Chairman and  
3 Commissioners.

4 Missouri State Highway Patrol Investigators conducted  
5 background investigation updates on Key Person license  
6 renewals. The investigations included an application review  
7 as well as civil, criminal, and general character inquiries  
8 made in the jurisdictions where the applicants currently  
9 reside.

10 The following individuals are being presented for your  
11 consideration:

12 James Robert Abrahamson, Chairman of the Board of  
13 Directors, VICI Properties, Incorporated.

14 Eduard Berger, Director, Century Casinos, Incorporated.

15 Joseph Alexander Coady, Chief Technology Officer, NRT  
16 Technology Corporation.

17 Dinah Barbara Corbaci, Director, Century Casinos,  
18 Incorporated.

19 Johannes Thomas Anton Gratzl, Member of the Executive  
20 Board, Novomatic AG.

21 Erwin Haitzmann, Chairman, Co-CEO, Century Casinos,  
22 Incorporated.

23 Peter Hoetzinger, Vice Chair, Co-CEO, Century Casinos,  
24 Incorporated.

25 Hiroshi Ikeda, Chairman, Director, and Chief Compliance

1 Officer, Gaming Partners International USA.

2 Kristy Beth Jo, Company Secretary, Aristocrat Leisure  
3 Limited.

4 Craig Macnab, Outside Director, Audit Committee  
5 Member, VICI Properties, Incorporated.

6 Ronald James Naples, Director, PENN Entertainment,  
7 Incorporated.

8 Edward Baltazar Pitoniak, Chief Executive Officer,  
9 Member of the Board of Directors, VICI Properties,  
10 Incorporated.

11 Michael Joseph Regan, Director, Light & Wonder,  
12 Incorporated.

13 Karl Schellmann, Director, Century Casinos,  
14 Incorporated.

15 Margaret Stapleton, Chief Financial Officer, Century  
16 Casinos, Incorporated.

17 Andreas Terler, Executive Vice President, Century  
18 Casinos, Incorporated.

19 There are now no pending requests for these  
20 investigations. Investigative findings were provided to the  
21 Missouri Gaming Commission Staff for their review, and I would  
22 be glad to answer any questions you might have. Thank you.

23 CHAIRMAN ZIMMERMAN: Any questions for Corporal Doza?  
24 Seeing none, thank you, Corporal.

25 I move to approve Resolution 23-072. Is there a

1 second?

2 COMMISSIONER HANE: Second.

3 CHAIRMAN ZIMMERMAN: Any further discussion? Angie,  
4 would you call the roll?

5 MS. FRANKS: Chairman Zimmerman?

6 CHAIRMAN ZIMMERMAN: Approved.

7 MS. FRANKS: Commissioner Conway?

8 COMMISSIONER CONWAY: Approved.

9 MS. FRANKS: Commissioner Hane?

10 COMMISSIONER HANE: Approved.

11 MS. FRANKS: Commissioner Spaulding?

12 COMMISSIONER SPAULDING: Approved.

13 MS. FRANKS: By your vote, you've adopted Resolution  
14 Number 23-072.

15 CHAIRMAN ZIMMERMAN: The next item on today's agenda is  
16 Consideration of Waiver of Licensure for Institutional  
17 Investor, Capital Research and Management Company. Kylee  
18 Wieberg will make the presentation this morning.

19 MS. WIEBERG: Good morning, Chairman and Commissioners.  
20 My name is Kylee Wieberg, and I'm the Financial Investigations  
21 Manager with the Missouri Gaming Commission.

22 Under Tab F, we have request for a waiver of  
23 institutional investor for up to 20 percent ownership from  
24 Capital Research and Management Company, CRMC.

25 CRMC is registered as an investment advisor with the

1 SEC. CRMC is wholly owned by The Capital Group Companies,  
2 Inc., a privately held financial services company. CRMC  
3 manages equity assets through three equity divisions to a wide  
4 variety of clients.

5 CRMC has approximately 2.8 trillion assets under  
6 management across all equity divisions. CRMC currently holds  
7 14.89 percent of Caesars Entertainment, Inc. and 11.09 percent  
8 of VICI Properties, Inc.

9 I'd be happy to answer any questions you might have.

10 CHAIRMAN ZIMMERMAN: Ms. Wieberg, I think I might have  
11 asked this same question at the last meeting that we discussed  
12 waiver of institutional investor. How long has CRMC owned  
13 those percentages of Caesars and VICI? Do you know?

14 MS. WIEBERG: For these percentages, it would be per  
15 their most recent application, and they've held a percentage  
16 greater than 5 percent since 2021. If it was less than 5  
17 percent, there would be no way to know exact date to which  
18 they acquired ownership because they're not required to file.

19 CHAIRMAN ZIMMERMAN: So at least it's 2021 then with  
20 these percentages that we have before us now?

21 MS. WIEBERG: Yes, approximately.

22 CHAIRMAN ZIMMERMAN: Thank you. Any other questions  
23 for Ms. Wieberg? Thank you, Ms. Wieberg. I'm sorry.

24 COMMISSIONER CONWAY: Just to clarify, so Capital  
25 Management owns both -- holds both Caesars and VICI?

1 MS. WIEBERG: As well as GLPI, but the two before you  
2 today are Caesars and VICI.

3 COMMISSIONER CONWAY: So what percentage does Capital  
4 Management own of those individually, or is it in total?

5 MS. WIEBERG: So for Caesars, it's 14.89 percent across  
6 all three of their equity divisions. It is not exactly 14.89  
7 percent for CRMC in their own, it's across all their equity  
8 divisions. Same with the 11.09 percent, some of their equity  
9 divisions have greater than 5 percent and some have less than  
10 1 percent, but in combination, it's 11.09 percent.

11 COMMISSIONER CONWAY: So normally we do a process if  
12 they own more than 10 percent; is that correct?

13 MS. WIEBERG: Greater than 5 percent.

14 COMMISSIONER CONWAY: Greater than 5. So they're up to  
15 14?

16 MS. WIEBERG: Yes.

17 COMMISSIONER CONWAY: Is that about average, or will we  
18 see some with higher percentages?

19 MS. WIEBERG: Some of our larger institutional  
20 investors have greater than 14.89 percent. This wouldn't be  
21 the largest that we have. I would say it depends on the  
22 institutional investor to average their percentage of  
23 ownership.

24 COMMISSIONER CONWAY: Okay, thank you very much.

25 CHAIRMAN ZIMMERMAN: But this waiver will allow them up

1 to 20 percent?

2 MS. WIEBERG: That's correct.

3 CHAIRMAN ZIMMERMAN: Any other questions for  
4 Ms. wieberg? All right, seeing none, I move to approve  
5 Resolution 23-073. Is there a second?

6 COMMISSIONER CONWAY: Second.

7 CHAIRMAN ZIMMERMAN: Any further discussion? Angie,  
8 would you call the roll?

9 MS. FRANKS: Chairman Zimmerman?

10 CHAIRMAN ZIMMERMAN: Approved.

11 MS. FRANKS: Commissioner Conway?

12 COMMISSIONER CONWAY: Approved.

13 MS. FRANKS: Commissioner Hane?

14 COMMISSIONER HANE: Approved.

15 MS. FRANKS: Commissioner Spaulding?

16 COMMISSIONER SPAULDING: Approved.

17 MS. FRANKS: By your vote, you've adopted Resolution  
18 Number 23-073.

19 CHAIRMAN ZIMMERMAN: The last item on today's agenda is  
20 the Approval of Final Orders of Rulemaking, 11 CSR 45-5.  
21 There are 17 rules contained in Exhibit A. Melissa Stephens  
22 will make that presentation today. Good morning, Melissa.

23 MS. STEPHENS: Good morning, Chairman Zimmerman,  
24 Commissioners.

25 Under Tab G, we have a group of 17 Final Orders of

1 Rulemaking before you today. The Missouri Gaming Commission  
2 recently reviewed all rules contained in 11 CSR 45 as part of  
3 the Periodic Rule Review requirements that are set forth in  
4 Section 536.175 of the Missouri Statutes.

5 These Final Orders of Rulemaking are for the first  
6 group of proposed amendments that were filed per the first  
7 Periodic Rule Review. These amendments address various  
8 cleanup items, including the ongoing updates to the class  
9 designation as needed to correctly identify the licensee that  
10 is intended to be referenced in the rule. These updates are  
11 necessary due to another regulation that was previously  
12 amended which changed the Class A license to a Class B license  
13 and created a new Class A license.

14 Additionally, these amendments update terminology for  
15 consistency with the statutes as well as throughout 11 CSR 45  
16 such as replacing the term "riverboat" with "excursion  
17 gambling boat," which is the term that is defined in statute  
18 and that now also encompasses a non-floating facility that is  
19 licensed by the Commission.

20 Also addressed in these amendments are typographical  
21 corrections for consistency with other regulations, the  
22 removal of duplicative or outdated elements, and a revision of  
23 purpose statements or title as needed for consistency with the  
24 rule.

25 All of these Final Orders of Rulemaking for your

1 consideration are found in 11 CSR 45-5. The subsections, for  
2 the record, are as follows: .050, .053, .056, .060, .070,  
3 .110, .120, .130. .160, .180, .190, .210, .220, .230, .240,  
4 .270, and .290.

5 These amendments were proposed at the June 28, 2023  
6 meeting, and you approved moving forward with these proposed  
7 rule amendments at that time. The public comment period ended  
8 on August 31 of 2023, and there was a public hearing held on  
9 September 5, 2023. No public comments or testimony were  
10 received regarding these proposed amendments.

11 On October 18, 2023, we received approval from the  
12 Governor's office to proceed with these Final Orders. Pending  
13 your approval, these amendments will become effective on  
14 February 28 of 2024.

15 CHAIRMAN ZIMMERMAN: Any questions for Ms. Stephens?  
16 Thank you.

17 I move to approve Resolution 23-074. Is there a  
18 second?

19 COMMISSIONER SPAULDING: Second.

20 CHAIRMAN ZIMMERMAN: Any further discussion? Angie,  
21 would you call the roll?

22 MS. FRANKS: Chairman Zimmerman?

23 CHAIRMAN ZIMMERMAN: Approved.

24 MS. FRANKS: Commissioner Conway?

25 COMMISSIONER CONWAY: Approved.



1 MS. FRANKS: Commissioner Hane?

2 COMMISSIONER HANE: Approved.

3 MS. FRANKS: Commissioner Spaulding?

4 COMMISSIONER SPAULDING: Approved.

5 MS. FRANKS: By your vote, you've adopted Resolution  
6 Number 23-074.

7 CHAIRMAN ZIMMERMAN: We're now ready to close our first  
8 open session. I move for closed meeting under Sections  
9 313.847, RSMo., Investigatory, Proprietary and Application  
10 Records, and 610.021(1) RSMo., Legal Actions and Matters  
11 Subject to Attorney Client Privilege and Legal Work Product,  
12 (3) and (13) Personnel, (12) Contracts, and (14) Records  
13 Protected from Disclosure by Law. Is there a second?

14 COMMISSIONER CONWAY: Second.

15 CHAIRMAN ZIMMERMAN: Any further discussion? Angie,  
16 would you call the roll?

17 MS. FRANKS: Chairman Zimmerman?

18 CHAIRMAN ZIMMERMAN: Approved.

19 MS. FRANKS: Commissioner Conway?

20 COMMISSIONER CONWAY: Approved.

21 MS. FRANKS: Commissioner Hane?

22 COMMISSIONER HANE: Approved.

23 MS. FRANKS: Commissioner Spaulding?

24 COMMISSIONER SPAULDING: Approved.

25 MS. FRANKS: We're in closed session.

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CHAIRMAN ZIMMERMAN: Thank you all for coming.

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REPORTER'S CERTIFICATE

I, Susanne E. Moon, Registered Professional Reporter, Certified Real-time Reporter, and Certified Court Reporter, certify that on October 25, 2023, I was present and reported the proceedings held before the Missouri Gaming Commission, and I further certify that the foregoing 18 pages contain a true and accurate transcription of the proceedings.

*Susanne Moon*  
\_\_\_\_\_  
Susanne E. Moon, RPR, CRR, CCR #473

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**MISSOURI GAMING COMMISSION**  
**Second Open Session Minutes**  
**October 25, 2023**

The Missouri Gaming Commission (the “Commission”) went into the second open session at approximately 10:46 a.m. on September 27, 2023, at the Missouri Gaming Commission, 3417 Knipp Drive, Jefferson City, Missouri.

**Chairman Zimmerman moved to adjourn the second open session. Commissioner Hane seconded the motion, and after a roll call vote was taken, Zimmerman – yes, Conway – yes, Hane – yes and Spaulding – yes, the motion passed unanimously.**

The meeting ended at 10:47 a.m.