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BEFORE THE MISSOURI GAMING COMMISSION
3417 KNIPP DRIVE
JEFFERSON CITY, MISSOURI 65109

TRANSCRIPT OF HEARING

September 24, 2025
9:30 A.M.
Riverside City Hall
2950 NW Vivion Road
Riverside, Missouri

JAN ZIMMERMAN, Commission Chairman
DAVID W. HANE, Commission Vice Chairman
PAT CONWAY, Commissioner
KEVIN SPAULDING, Commissioner
MIKE LEARA, Executive Director

P R O C E E D I N G S

CHAIRMAN ZIMMERMAN: I'll now call the September 24, 2025 Missouri Gaming Commission to meeting order. Angie, would you call the roll?

MS. FRANKS: Chairman Zimmerman?

CHAIRMAN ZIMMERMAN: Present.

MS. FRANKS: Commissioner Hane?

COMMISSIONER HANE: Present.

MS. FRANKS: Commissioner Conway?

COMMISSIONER CONWAY: Present.

MS. FRANKS: Commissioner Spaulding?

COMMISSIONER SPAULDING: Present.

CHAIRMAN ZIMMERMAN: All right, we have a quorum. Let's get started.

The first item this morning is the Adoption of the Agenda. I move that we adopt today's agenda. Is there a second?

COMMISSIONER CONWAY: Second.

CHAIRMAN ZIMMERMAN: Any discussion? Seeing none, Angie, would you call the roll?

MS. FRANKS: Chairman Zimmerman?

COMMISSIONER ZIMMERMAN: Approved.

MS. FRANKS: Commissioner Hane?

COMMISSIONER HANE: Approved.

MS. FRANKS: Commissioner Conway?

1 COMMISSIONER CONWAY: Approved.
2 MS. FRANKS: Commissioner Spaulding?
3 COMMISSIONER SPAULDING: Approved.
4 MS. FRANKS: By your vote, you've adopted the agenda.
5 CHAIRMAN ZIMMERMAN: All right, thank you. The next
6 item of business is Consideration of Minutes from several
7 meetings in August. I move to approve the minutes of the
8 August 13th, 15th, 26th and 27th. Is there a second?
9 COMMISSIONER HANE: Second.
10 CHAIRMAN ZIMMERMAN: Any discussion? Angie, would you
11 call the roll?
12 MS. FRANKS: Chairman Zimmerman?
13 COMMISSIONER ZIMMERMAN: Approved.
14 MS. FRANKS: Commissioner Hane?
15 COMMISSIONER HANE: Approved.
16 MS. FRANKS: Commissioner Conway?
17 COMMISSIONER CONWAY: Approved.
18 MS. FRANKS: Commissioner Spaulding?
19 COMMISSIONER SPAULDING: Approved.
20 MS. FRANKS: By your vote, you've adopted the minutes
21 of the August 13, August 15, August 26 and August 27, 2025
22 meetings.
23 CHAIRMAN ZIMMERMAN: All right, thank you. Now we have
24 Licensure of Certain Key and Level I Applicants, Resolution
25 25-152. Sergeant Lance Laughlin, you have the floor.

1 SERGEANT LAUGHLIN: Thank you. Good morning, Chairman
2 and Commissioners. Missouri State Highway Patrol
3 Investigators and Missouri Gaming Commission Financial
4 Analysts conducted comprehensive background investigations on
5 Key and Level I applicants.

6 The investigations included, but were not limited to,
7 civil, criminal, financial, and general character inquiries
8 that were made in the jurisdictions where the applicants
9 lived, worked, or frequented.

10 The following applicants are being presented for your
11 consideration.

12 Martin Olof Carlesund, Galaxy Gaming VoteCo LLC, Board
13 Member.

14 Oliver Hai Wei Chow, Light & Wonder, Incorporated,
15 Executive Vice President, Chief Financial Officer and
16 Treasurer.

17 Vladimira Donkova Mircheva, Bally's Corporation,
18 Executive Vice President, Chief Financial Officer.

19 Pal Jesper von Bahr, Galaxy Gaming VoteCo LLC, Board
20 Member.

21 Ryan Matthew Bierbaum, Tropicana St. Louis, LLC, doing
22 business as Horseshoe St. Louis, Vice President and Assistant
23 General Manager.

24 Patrick Chan, PKN (sic) (River City), LLC, doing
25 business as River City Casino, Vice President of Casino

1 Operations.

2 Joseph James Ochoa, Ameristar Casino Kansas City,
3 Director of Slot Operations.

4 Investigative findings were provided to the Missouri
5 Gaming Commission Staff for their review, and investigators
6 are available to answer any questions you might have. Thank
7 you.

8 CHAIRMAN ZIMMERMAN: Thank you, Sergeant Laughlin. Any
9 questions? Okay, thank you. I move to approve Resolution
10 25-152. Is there a second?

11 COMMISSIONER SPAULDING: Second.

12 CHAIRMAN ZIMMERMAN: Any further discussion? Angie,
13 would you call the roll?

14 MS. FRANKS: Chairman Zimmerman?

15 CHAIRMAN ZIMMERMAN: Approved.

16 MS. FRANKS: Commissioner Hane?

17 COMMISSIONER HANE: Approved.

18 MS. FRANKS: Commissioner Conway?

19 COMMISSIONER CONWAY: Approved.

20 MS. FRANKS: Commissioner Spaulding?

21 COMMISSIONER SPAULDING: Approved.

22 MS. FRANKS: By your vote, you've adopted Resolution
23 Number 25-152.

24 CHAIRMAN ZIMMERMAN: Next we have Consideration of
25 Relicensure of Certain Key Person Licensees, Resolution

1 25-153. Corporal Don Doza will be making the presentation
2 this morning.

3 CORPORAL DOZA: Good morning, Chairman and
4 Commissioners. Missouri State Highway Patrol Investigators
5 conducted background investigation updates on Key Person
6 License renewals. The investigations included an application
7 review as well as civil, criminal, and general character
8 inquiries made in the jurisdictions where the applicants
9 currently reside.

10 The following renewals are being presented for your
11 consideration.

12 James Robert Abrahamson, Chairman of the Board of
13 Directors, VICI Properties, Incorporated.

14 Enrico Drago, Director, Vice Chairman of the Board, De
15 Agostini S.p.A.

16 Siobhan Margaret Lane, EVP and Group Chief Executive of
17 Gaming, Light & Wonder, Incorporated.

18 Craig Macnab, Member, Board of Directors, VICI
19 Properties, Incorporated.

20 Joseph Walter Marshall III, Director, Gaming and
21 Leisure Properties, Incorporated.

22 Hiroshi Matsumoto, President, Director, President --
23 correction -- Treasurer and Secretary, Gaming Partners
24 International USA.

25 Edward Baltazar Pitoniak, Chief Executive Officer,

1 Member of the Board of Directors, VICI Properties,
2 Incorporated.

3 Evan Scott Urdang, Director, Gaming and Leisure
4 Properties, Incorporated.

5 Investigative findings were provided to the Missouri
6 Gaming Commission Staff for their review, and I will answer
7 any questions you may have. Thank you.

8 CHAIRMAN ZIMMERMAN: Thank you. Any questions for
9 Corporal Doza?

10 COMMISSIONER HANE: And these are all for two-year
11 terms; correct?

12 CORPORAL DOZA: Yes.

13 CHAIRMAN ZIMMERMAN: All expire in '27?

14 CORPORAL DOZA: Yes, sir.

15 CHAIRMAN ZIMMERMAN: Any other questions? Okay, thank
16 you, Corporal Doza. I move to approve Resolution 25-153. Is
17 there a second?

18 COMMISSIONER CONWAY: Second.

19 CHAIRMAN ZIMMERMAN: Any further discussion? Angie,
20 would you call the roll?

21 MS. FRANKS: Chairman Zimmerman?

22 CHAIRMAN ZIMMERMAN: Approved.

23 MS. FRANKS: Commissioner Hane?

24 COMMISSIONER HANE: Approved.

25 MS. FRANKS: Commissioner Conway?

1 COMMISSIONER CONWAY: Approved.

2 MS. FRANKS: Commissioner Spaulding?

3 COMMISSIONER SPAULDING: Approved.

4 MS. FRANKS: By your vote, you've adopted Resolution
5 Number 25-153.

6 CHAIRMAN ZIMMERMAN: Next we have Consideration of
7 Ratification of Extension of Licensure, Resolution 25-154.
8 General Counsel Nikki Evans will be making the presentation,
9 and the next.

10 MS. EVANS: Good morning, Chairman and Commissioners.
11 Under Tab G is a Request for Ratification of Extension of
12 Licensure.

13 Galaxy Gaming, Inc. is the holder of a supplier license
14 that was initially scheduled to expire on June 30, 2025. On
15 June 30, 2025, Chairman Jan Zimmerman extended Galaxy's
16 supplier license to August 30 of 2025. That action was
17 ratified at our August 27, 2025 commission meeting.

18 On August 27, 2025, Chairman Zimmerman approved an
19 extension of the supplier license to this entity. It now
20 expires on October 26, 2025.

21 Staff does now request the Commission ratify that
22 action taken by the chairman, and I'm happy to answer any
23 questions that you may have.

24 CHAIRMAN ZIMMERMAN: Any questions for Ms. Evans? All
25 right, thank you. I move to approve Resolution 25-154. Is

1 there a second?

2 COMMISSIONER HANE: Second.

3 CHAIRMAN ZIMMERMAN: Any further discussion? Angie,
4 would you call the roll?

5 MS. FRANKS: Chairman Zimmerman?

6 COMMISSIONER ZIMMERMAN: Approved.

7 MS. FRANKS: Commissioner Hane?

8 COMMISSIONER HANE: Approved.

9 MS. FRANKS: Commissioner Conway?

10 COMMISSIONER CONWAY: Approved.

11 MS. FRANKS: Commissioner Spaulding?

12 COMMISSIONER SPAULDING: Approved.

13 MS. FRANKS: By your vote, you've adopted Resolution
14 Number 25-154.

15 CHAIRMAN ZIMMERMAN: Next we have Consideration of
16 Change of Control, Resolution 25-155. Ms. Evans, you still
17 have the floor.

18 MS. EVANS: Thank you, Chairman. Under Tab H is a
19 Joint Petition for Change of Control filed jointly by Galaxy
20 Gaming, Inc., Evolution Malta Holding Unlimited and Evolution
21 AB, the petitioners. Galaxy is the holder of a supplier's
22 license in the State of Missouri, and Evolution Malta and
23 Evolution AB will be filing applications for key business
24 entity licenses.

25 Pursuant to 11 CSR 45-10.040(12), this Commission must

1 approve any voluntary material change in ownership or control
2 of a gaming licensee. The petitioners here are asking for the
3 Commission to approve an agreement and plan of merger with
4 Evolution Malta and Galaga Merger Sub, Inc., a Nevada
5 corporation and direct wholly-owned subsidiary of Evolution
6 Malta, pursuant to which and on the terms and subject to the
7 conditions thereof, Merger Sub will merge with and into Galaxy
8 with Galaxy surviving as an indirect wholly-owned subsidiary
9 of Evolution Malta.

10 The standard for commission approval of a change of
11 control is outlined in 11 CSR 45-10.040(12). The standard
12 states that a transfer is in the best interest of the State of
13 Missouri, it is not injurious to the public health, safety,
14 morals, good order or general welfare of the people of the
15 State of Missouri, and would not discredit or tend to
16 discredit the gaming industry or the State of Missouri. It
17 would have no material negative competitive impact, it would
18 have no potential to affect the licensee's suitability to hold
19 a gaming license, and it would not result in any significant
20 negative changes in the financial condition of any of the
21 licensees.

22 And I'm happy to answer any questions that you might
23 have.

24 CHAIRMAN ZIMMERMAN: Any questions for Ms. Evans? All
25 right, seeing none, thank you. I move to approve Resolution

1 25-155. Is there a second?

2 COMMISSIONER SPAULDING: Second.

3 CHAIRMAN ZIMMERMAN: Any further discussion? Angie,
4 would you call the roll?

5 MS. FRANKS: Chairman Zimmerman?

6 COMMISSIONER ZIMMERMAN: Approved.

7 MS. FRANKS: Commissioner Hane?

8 COMMISSIONER HANE: Approved.

9 MS. FRANKS: Commissioner Conway?

10 COMMISSIONER CONWAY: Approved.

11 MS. FRANKS: Commissioner Spaulding?

12 COMMISSIONER SPAULDING: Approved.

13 MS. FRANKS: By your vote, you've adopted Resolution
14 Number 25-155.

15 CHAIRMAN ZIMMERMAN: Thank you. Next we have
16 Consideration of Relicensure of Certain Suppliers, Galaxy
17 Gaming, Inc., Resolution 25-156. Sergeant Lance Laughlin will
18 be making this presentation and the next several, I think.

19 SERGEANT LAUGHLIN: Good morning, Chairman and
20 Commissioners. Galaxy Gaming, Incorporated submitted an
21 application to the Missouri Gaming Commission for renewal of
22 its supplier license. The current license is scheduled to
23 expire September 30, 2025.

24 Additionally, two new key business entity applications
25 were received on December 13, 2024 that are associated with

1 supplier licensee Galaxy Gaming, Incorporated. The associated
2 key business entities are Galaxy Gaming VoteCo LLC and Galaxy
3 Gaming HoldCo LLC.

4 Missouri State Highway Patrol Investigators and
5 Missouri Gaming Commission Analysts conducted comprehensive
6 investigations which consisted of financial review,
7 jurisdictional inquiries, a review of disciplinary action,
8 litigation, and the key persons associated with the companies.

9 Investigative findings were provided to the Missouri
10 Gaming Commission Staff for their review, and I would be happy
11 to answer any questions you might have. Thank you.

12 CHAIRMAN ZIMMERMAN: Any questions for Sergeant
13 Laughlin? Thank you. I move to approve Resolution 25-156.
14 Is there a second?

15 COMMISSIONER CONWAY: Second.

16 CHAIRMAN ZIMMERMAN: Any further discussion? Angie,
17 would you call the roll?

18 MS. FRANKS: Chairman Zimmerman?

19 COMMISSIONER ZIMMERMAN: Approved.

20 MS. FRANKS: Commissioner Hane?

21 COMMISSIONER HANE: Approved.

22 MS. FRANKS: Commissioner Conway?

23 COMMISSIONER CONWAY: Approved.

24 MS. FRANKS: Commissioner Spaulding?

25 COMMISSIONER SPAULDING: Approved.

1 MS. FRANKS: By your vote, you've adopted Resolution
2 Number 25-156.

3 CHAIRMAN ZIMMERMAN: Sergeant Laughlin, will you have a
4 separate presentation then for the next two or --

5 SERGEANT LAUGHLIN: I do not.

6 CHAIRMAN ZIMMERMAN: Okay, good. Then next I move to
7 approve Resolution 25-157. Is there a second?

8 COMMISSIONER HANE: Second.

9 CHAIRMAN ZIMMERMAN: Any further discussion? Angie,
10 would you call the roll?

11 MS. FRANKS: Chairman Zimmerman?

12 COMMISSIONER ZIMMERMAN: Approved.

13 MS. FRANKS: Commissioner Hane?

14 COMMISSIONER HANE: Approved.

15 MS. FRANKS: Commissioner Conway?

16 COMMISSIONER CONWAY: Approved.

17 MS. FRANKS: Commissioner Spaulding?

18 COMMISSIONER SPAULDING: Approved.

19 MS. FRANKS: By your vote, you've adopted Resolution
20 Number 25-157.

21 CHAIRMAN ZIMMERMAN: I now move to approve Resolution
22 25-158. Is there a second?

23 COMMISSIONER SPAULDING: Second.

24 CHAIRMAN ZIMMERMAN: Any further discussion? Angie,
25 would you call the roll?

1 MS. FRANKS: Chairman Zimmerman?

2 COMMISSIONER ZIMMERMAN: Approved.

3 MS. FRANKS: Commissioner Hane?

4 COMMISSIONER HANE: Approved.

5 MS. FRANKS: Commissioner Conway?

6 COMMISSIONER CONWAY: Approved.

7 MS. FRANKS: Commissioner Spaulding?

8 COMMISSIONER SPAULDING: Approved.

9 MS. FRANKS: By your vote, you've adopted Resolution
10 Number 25-158.

11 CHAIRMAN ZIMMERMAN: Thank you. The next item on the
12 agenda is Consideration of Relicensure of Key Business Entity
13 VICI, Resolution 25-159. Sergeant Jason McTheeney will be
14 making the presentation this morning. Good morning.

15 SERGEANT MCTHEENEY: Good morning, Chairman and
16 Commissioners. VICI Properties, Incorporated is a real estate
17 investment trust that has been continuously licensed by the
18 Missouri Gaming Commission since September of 2017. The
19 company's current license is scheduled to expire on
20 September 30, 2025.

21 In connection with its ongoing operations, eight
22 additional subsidiary entities have been identified as key
23 business entities and are being presented for your
24 consideration today.

25 These entities are VICI Properties HoldCo LLC, VICI

1 Properties OP LLC, VICI Properties GP LLC, VICI Properties
2 L.P., VICI Properties 1 LLC, New Harrah's North Kansas City
3 LLC, Cape G LLC, and Lady Luck LLC.

4 Missouri State Highway Patrol Investigators and
5 Missouri Gaming Commission Financial Analysts conducted
6 comprehensive licensing investigations which consisted of a
7 financial review, a review of the company's operating
8 agreements, disciplinary actions, and the key people
9 associated with the companies.

10 These findings of the investigations were provided to
11 the Missouri Gaming Commission Staff for their consideration,
12 and investigators are available to answer any questions you
13 might have. Thank you.

14 CHAIRMAN ZIMMERMAN: Thank you. Any questions for
15 Sergeant McTheeney?

16 COMMISSIONER CONWAY: I have one. So does this
17 eliminate Century as part of the Cape Caruthersville, or is
18 VICI just owning the land? Is that correct?

19 SERGEANT McTHEENEY: VICI owns the real estates of the
20 property and the real estate.

21 COMMISSIONER CONWAY: Both of them? And does that
22 include the hotel and the other areas that are adjacent to the
23 casino?

24 SERGEANT McTHEENEY: Yes, that is my understanding.

25 COMMISSIONER CONWAY: They'll own everything? VICI

owns the property, Century will still be the active casino operator and licensing them separately; correct?

SERGEANT McTHEENEY: That is correct.

COMMISSIONER CONWAY: Okay, thank you.

SERGEANT McTHEENEY: You bet.

CHAIRMAN ZIMMERMAN: All right. Thank you, Sergeant. And you don't have anything further on the other eight; right?

SERGEANT McTHEENEY: No.

CHAIRMAN ZIMMERMAN: Okay, we'll vote on those separately. Thank you. First I move to approve Resolution 25-159. Is there a second?

COMMISSIONER CONWAY: Second.

CHAIRMAN ZIMMERMAN: Any further discussion? Angie, would you call the roll?

MS. FRANKS: Chairman Zimmerman?

COMMISSIONER ZIMMERMAN: Approved.

MS. FRANKS: Commissioner Hane?

COMMISSIONER HANE: Approved.

MS. FRANKS: Commissioner Conway?

COMMISSIONER CONWAY: Approved.

MS. FRANKS: Commissioner Spaulding?

COMMISSIONER SPAULDING: Approved.

MS. FRANKS: By your vote, you've adopt Resolution Number 25-159.

CHAIRMAN ZIMMERMAN: Next I move to approve Resolutions

1 25-160 through and including 25-167. Is there a second?

2 COMMISSIONER HANE: Second.

3 CHAIRMAN ZIMMERMAN: Any further discussion? Angie,
4 would you call the roll?

5 MS. FRANKS: Chairman Zimmerman?

6 COMMISSIONER ZIMMERMAN: Approved.

7 MS. FRANKS: Commissioner Hane?

8 COMMISSIONER HANE: Approved.

9 MS. FRANKS: Commissioner Conway?

10 COMMISSIONER CONWAY: Approved.

11 MS. FRANKS: Commissioner Spaulding?

12 COMMISSIONER SPAULDING: Approved.

13 MS. FRANKS: By your vote, you've adopted Resolutions
14 25-160 through 25-167.

15 CHAIRMAN ZIMMERMAN: Thank you. Next we'll hear
16 several presentations for Consideration of Disciplinary
17 Action. We'll begin with Ameristar Casino Kansas City,
18 DC-25-096. General Counsel Nikki Evans will be making this
19 presentation and the next.

20 MS. EVANS: Thank you, Chairman. Under Tab U is a
21 Preliminary Order of Disciplinary Action directed at Ameristar
22 Casino Kansas City LLC doing business as Ameristar Casino
23 Kansas City.

24 The proposed discipline arises from the failure of the
25 casino to properly staff a required Level I position for more

1 than 180 days in violation of 11 CSR 45-4.020(5) and (6).

2 On November 4, 2024, the casino notified MGC that its
3 Surveillance Manager had resigned and it was actively
4 searching for a replacement. On November 26, 2024, MGC
5 received notification that Level II licensee Morgan Caldwell
6 had been promoted to Surveillance Manager and she was working
7 on her Level I application. MGC did not receive a completed
8 application for Caldwell until August 25, 2025. The position
9 of Surveillance Manager is a required Level I position. A
10 Class B licensee has 180 days to fill this position, should it
11 become vacant.

12 As Caldwell's promotion to the Level I position of
13 Surveillance Manager was announced in late November 2024, the
14 casino had approximately until May 1, 2025 to properly staff
15 this position with a Level I licensee. As Caldwell's complete
16 application was not received and she was not issued a
17 temporary Level I license until August 2025, the casino
18 improperly staffed a required Level I position with a Level II
19 licensee for approximately 116 days past the 180 days
20 permitted in the regulations.

21 The Disciplinary Review Board recommended a \$5,000 fine
22 in this matter. In response, the casino acknowledged the
23 errors but requested reconsideration of the fine, given that
24 Caldwell maintained continuous licensure, there was
25 substantial communication between the casino and MGC during

1 the application delays, and portions of the delays were
2 outside the casino's control.

3 The DRB reviewed the response from the casino and
4 elected to retain the proposed \$5,000 fine in this matter, and
5 I'm happy to answer any questions that you may have.

6 CHAIRMAN ZIMMERMAN: Ms. Evans, in their response, was
7 there any suggestion of what they wanted that fine reduced to?

8 MS. EVANS: No, ma'am.

9 CHAIRMAN ZIMMERMAN: Okay, thank you. Any other
10 questions for Ms. Evans?

11 COMMISSIONER CONWAY: So overall, they were close to
12 ten months delinquent in getting the license done? 180, plus
13 120?

14 MS. EVANS: Yes, correct.

15 COMMISSIONER CONWAY: Okay. And there was notification
16 to them throughout the process that --

17 MS. EVANS: Yes.

18 COMMISSIONER CONWAY: All we need to know. Thank you.

19 CHAIRMAN ZIMMERMAN: All right, thank you, Ms. Evans.

20 I move to approve Resolution DC-25-096. Is there a second?

21 COMMISSIONER SPAULDING: Second.

22 CHAIRMAN ZIMMERMAN: Any further discussion? Seeing
23 none, Angie, would you call the roll?

24 MS. FRANKS: Chairman Zimmerman?

25 COMMISSIONER ZIMMERMAN: Approved.

1 MS. FRANKS: Commissioner Hane?

2 COMMISSIONER HANE: Approved.

3 MS. FRANKS: Commissioner Conway?

4 COMMISSIONER CONWAY: Approved.

5 MS. FRANKS: Commissioner Spaulding?

6 COMMISSIONER SPAULDING: Approved.

7 MS. FRANKS: By your vote, you've adopted DC-25-096.

8 CHAIRMAN ZIMMERMAN: Ms. Evans, you still have the
9 floor.

10 MS. EVANS: Thank you, Chairman. Under Tab V is a
11 Preliminary Order of Disciplinary Action directed at Bally's
12 Kansas City LLC doing business as Bally's Kansas City Casino.
13 The proposed discipline arises from violations discovered when
14 Casino Slot Technician Supervisor Jocelynn Cochran contacted
15 Missouri Gaming Commission Electronic Gaming Device or EGD
16 Specialist Dawn Leehy regarding several EGD progressive funds
17 that were not distributed within the 30-day requirement as
18 required by 11 CSR 45-5.200.

19 I will note that since this disciplinary action, that
20 regulation has been changed as of July 2025, but the
21 regulation that was cited in the disciplinary action was in
22 effect at the time of the instance in question.

23 Specifically, during this investigation it was revealed
24 that seven instances in which progressive funds for EGDs that
25 were placed out of service were not distributed within the

1 required time frame. These transfers exceeded the 30-day
2 requirement by anywhere from 16 to 77 days.

3 In response to the initial investigation, the casino
4 implemented a new progressive tracker system. Subsequently,
5 progressive amounts on a total of ten out-of-service EGDs were
6 reported past due by the casino through April 2025.

7 The Disciplinary Review Board recommended a \$10,000
8 fine in this matter. In response, the casino acknowledged the
9 errors and reaffirmed the commitment to compliance with use of
10 the tracking system and additional controls and checks by the
11 Slot Technician Leadership Team, the Compliance Manager and
12 the Director of Operations. And I'm happy to answer any
13 questions you may have.

14 CHAIRMAN ZIMMERMAN: So just to reiterate, the problems
15 still continued after the installation of the tracker
16 software, and that is maybe the solution they're proposing
17 going forward?

18 MS. EVANS: It did continue after that, however I do
19 believe and I did confirm yesterday with one of our EGD
20 supervisors, Kelly Florea, that since April 2025, there have
21 not been any additional instances in which this has happened.

22 CHAIRMAN ZIMMERMAN: Okay.

23 COMMISSIONER HANE: This was self-reported?

24 MS. EVANS: Yes.

25 COMMISSIONER HANE: The initial -- what initially

1 started the investigation?

2 MS. EVANS: Yes, it did. It was self-reported by the
3 casino, and then further investigation revealed additional
4 instances.

5 COMMISSIONER HANE: Right.

6 MS. EVANS: And then they've since implemented
7 additional measures.

8 COMMISSIONER HANE: Okay.

9 CHAIRMAN ZIMMERMAN: Any other questions for Ms. Evans?

10 COMMISSIONER CONWAY: I don't know, sorry if this isn't
11 direct to you, but when a casino puts in a progressive pot, is
12 there a minimum number of machines that are connected to that
13 progressive pot?

14 MS. EVANS: For that question, I would like to defer to
15 our subject matter expert, Kelly Florea, who is here with us
16 today.

17 MS. FLOREA: Kelly Florea, EGD Coordinator. There is
18 not a minimum number of EGDs that have to be on the
19 progressive.

20 COMMISSIONER CONWAY: So when these machines are taken
21 out of operation, it just is going to reduce the accumulated
22 progressive pot until those machines become activate again?

23 MS. FLOREA: Correct. When the machines are taken out
24 of service, that jackpot is no longer available to win.

25 COMMISSIONER CONWAY: And what they didn't do then was

1 credit that machine to the -- to the total progressive pot?

2 Is that my understanding of this penalty?

3 MS. FLOREA: The requirement allows them to transfer
4 those funds to another progressive jackpot --

5 COMMISSIONER CONWAY: Okay.

6 MS. FLOREA: -- to make them available.

7 COMMISSIONER CONWAY: But it doesn't have to be on the
8 same bank of machines?

9 MS. FLOREA: It does not.

10 COMMISSIONER CONWAY: Okay. Thank you.

11 MS. FLOREA: Thank you.

12 CHAIRMAN ZIMMERMAN: Any other questions? Okay,
13 apparently not. All right, thank you, Ms. Evans.

14 MS. EVANS: Thank you.

15 CHAIRMAN ZIMMERMAN: I now move to approve Resolution
16 DC-25-097. Is there a second?

17 COMMISSIONER CONWAY: Second.

18 CHAIRMAN ZIMMERMAN: Any further discussion? Angie,
19 would you call the roll?

20 MS. FRANKS: Chairman Zimmerman?

21 COMMISSIONER ZIMMERMAN: Approved.

22 MS. FRANKS: Commissioner Hane?

23 COMMISSIONER HANE: Approved.

24 MS. FRANKS: Commissioner Conway?

25 COMMISSIONER CONWAY: Approved.

1 MS. FRANKS: Commissioner Spaulding?

2 COMMISSIONER SPAULDING: Approved.

3 MS. FRANKS: By your vote, you've adopted DC-25-097.

4 CHAIRMAN ZIMMERMAN: Next we'll hear consideration of
5 two disciplinary actions for HGI St. Jo doing business as St.
6 Jo Frontier Casino, Resolution DC-25-098. Tom, you have the
7 floor.

8 MR. VENNEMAN: Thank you very much. Just a little
9 housekeeping. The next two disciplines have been placed on
10 the agenda in reverse chronological order, and I'll be happy
11 to answer any questions to clarify if you have any as I
12 present these.

13 Good morning. Under Tab W, we have a Preliminary Order
14 of Discipline directed at St. Jo Frontier Casino. The
15 proposed discipline arises after a promotion was not conducted
16 in accordance with the promotional rules. The casino's Spring
17 Into Action promotion was supposed to begin on March 30 of
18 2025 and end on April 26 of 2025, however the promotion did
19 not start until April 1 of 2025.

20 As part of the same promotion, there was a bonus option
21 which was designed to take place each Wednesday. This part of
22 the promotion was not conducted at all. As a result of these
23 errors, 305 patrons were missing entries in the promotion,
24 thus depriving them of chances to win.

25 The Disciplinary Review Board recommended a \$5,000 fine

1 in this matter. In response to the proposed discipline, the
2 casino communicated that changes in staff were made, new
3 processes and procedures were implemented, and ongoing
4 monitoring and reporting were put in place. The casino also
5 communicated that it takes this matter seriously and
6 recognizes the impact it had on their guests and internal
7 operations.

8 I'd be happy to address any questions you have at this
9 time.

10 CHAIRMAN ZIMMERMAN: Any questions for Mr. Venneman?

11 COMMISSIONER CONWAY: Are we taking these two
12 violations together, or are they going to be separate?

13 MR. VENNEMAN: They're going to be separate.

14 CHAIRMAN ZIMMERMAN: They're separate.

15 COMMISSIONER CONWAY: Can we review the second one
16 prior to the vote so that we understand the chronological
17 order, or do you want to --

18 MR. VENNEMAN: I believe that we can offer the
19 resolutions -- I believe I can address the second as we have
20 it, and then we can go back and you can vote on them as
21 separate resolutions. Would you like me to proceed to Tab X?

22 CHAIRMAN ZIMMERMAN: Certainly. Well, and it will
23 explain some of what we talked about yesterday.

24 MR. VENNEMAN: And I can tell you the reason that we're
25 having this issue is that when we put together this particular

1 agenda, I was out at training so this wasn't -- I did not
2 catch this when we were reviewing this prior to presenting it.
3 So we should have been presenting the next resolution first
4 and this one second, but as it was adopted this morning, we
5 needed to address them in this order.

6 CHAIRMAN ZIMMERMAN: And they were, you know, when we
7 talked yesterday about the reverse of the two items, the audit
8 revealed all of the violations that come second on the agenda
9 but really came first chronologically.

10 MR. VENNEMAN: Chronologically, yes,

11 CHAIRMAN ZIMMERMAN: Right.

12 MR. VENNEMAN: And I can present those now and then I
13 can clarify if you'd like.

14 CHAIRMAN ZIMMERMAN: I mean if that will help -- if
15 that will help you, Pat, absolutely.

16 COMMISSIONER HANE: Start your story at the beginning.

17 MR. VENNEMAN: I'll now address Tab X, which is
18 another --

19 CHAIRMAN ZIMMERMAN: There you go.

20 MR. VENNEMAN: -- which is another Preliminary Order of
21 Discipline directed at St. Jo Frontier Casino. This proposed
22 discipline arises after it was discovered during an audit that
23 promotions were not conducted in accordance with the
24 promotional rules.

25 A review of five promotional drawings revealed that for

1 five promotions, patrons did not receive the correct number of
2 drawing entries. MGC auditors took a random sample size
3 across all five drawings and discovered that 12 percent of
4 patrons had earned promotional entries that were not deposited
5 into the virtual drawing drum.

6 Further review showed that the promotional drawings
7 that included the Back Yard Makeover Giveaway, Lucky Loot Cash
8 Giveaway, Spring Into Riches Cash Drawing, and \$300,000 Power
9 Wheel Drawing promotions were initiated too early which
10 resulted in earned entries from the slot accounting system not
11 being downloaded into the virtual drawing drum in the
12 marketing system.

13 The Disciplinary Review Board recommended a \$10,000
14 fine in this matter. In response to that proposed discipline,
15 the casino communicated that they take these matters seriously
16 and have initiated procedures to mitigate a reoccurrence.
17 This includes a promotional program review, pre-launch
18 testing, ongoing monitoring, and self reporting.

19 I'm happy to address any questions at this time. I
20 would like to point out that being that this was what had been
21 discovered first and that communication from the casino that
22 they would implement procedures that included self-reporting,
23 the first tab that I had just presented prior was a
24 self-reported incident.

25 CHAIRMAN ZIMMERMAN: Which occurred after --

1 MR. VENNEMAN: Which occurred after --

2 CHAIRMAN ZIMMERMAN: -- the audit.

3 MR. VENNEMAN: -- the audit.

4 CHAIRMAN ZIMMERMAN: Which we discussed yesterday, so
5 yeah, it was, you know --

6 COMMISSIONER HANE: Got it.

7 CHAIRMAN ZIMMERMAN: -- after the fact.

8 COMMISSIONER CONWAY: So both violations were not
9 discovered at the same time?

10 MR. VENNEMAN: No.

11 CHAIRMAN ZIMMERMAN: No.

12 COMMISSIONER CONWAY: Okay, they were separate.

13 MR. VENNEMAN: So the audit, those were discovered and
14 we had addressed those, and part of the response to addressing
15 those from the casino was that they were going to implement
16 more procedures, including self-reporting rules. They
17 discovered this additional violation and self-reported it as
18 they said they were going to.

19 The concern is that it was in the same -- the same type
20 of violation continuing to happen.

21 CHAIRMAN ZIMMERMAN: Was there any consideration or any
22 discussion on the part of the DRB that this violation -- that
23 the fine would increase based on the first fine being -- the
24 fine for the audit violations being 10,000?

25 MR. VENNEMAN: So and that was taken into

1 consideration, and that's why I reiterate that after that fine
2 that we had recommended on the first audit findings with the
3 five violations and the five different promotions, they did in
4 fact self-report as they said they would, so they have
5 procedures in place that did in fact catch the promotional
6 rules violation; so that was taken into account when
7 recommending a lower fine.

8 CHAIRMAN ZIMMERMAN: And remind me, Tom, when did --
9 under Tab W, when did that take place? I know it was in 2025,
10 but when --

11 MR. VENNEMAN: Sure. So the actual promotion was
12 between -- was intended to be between March 30 and April 26.

13 CHAIRMAN ZIMMERMAN: Of this year?

14 MR. VENNEMAN: Yes. And the audit was on promotions
15 that were prior to October of 2024.

16 CHAIRMAN ZIMMERMAN: Right. And have they had any
17 issues since that you know of?

18 MR. VENNEMAN: I am not aware of anything upcoming,
19 forthcoming.

20 COMMISSIONER CONWAY: Did the casinos make the parties
21 whole as far as the loss of credit for some of the promotions?

22 MR. VENNEMAN: Let me -- I believe they did hold a
23 promotion for the -- they did find all the people that were
24 harmed and held a promotion specifically for those people --

25 CHAIRMAN ZIMMERMAN: I think that was in the packet.

1 MR. VENNEMAN: Is that true?

2 UNIDENTIFIED VOICE: Yes.

3 MR. VENNEMAN: That is correct. I was recalling that
4 correctly.

5 CHAIRMAN ZIMMERMAN: They did identify all the folks --

6 MR. VENNEMAN: They identified them and held a
7 promotion specifically for those people that were harmed.

8 COMMISSIONER HANE: The 305?

9 MR. VENNEMAN: Correct.

10 CHAIRMAN ZIMMERMAN: Any other questions for
11 Mr. Venneman?

12 COMMISSIONER CONWAY: I'd like to make a motion.

13 CHAIRMAN ZIMMERMAN: Would you like to make a motion?

14 COMMISSIONER CONWAY: Yes. After reviewing these and
15 looking especially at one of the significant things I found
16 that since they did self-report, they haven't had a violation
17 since 2008, so we have had 17 or 18 years since the previous
18 violation.

19 I would like the Commission to consider instead of
20 doing two individual \$5,000 penalties, to more or less,
21 although I don't think we can do it by resolution to group
22 these together, to make the total fine \$5,000. I guess in
23 essence, instead of consolidating them from ten to five, we
24 could make the two separate fives 2,500.

25 MR. VENNEMAN: I would just like to interject under Tab

1 W, DC-25-098, the recommendation was for 5,000 and DC 25-099,
2 Tab X, where the recommendation was for 10,000, so --

3 COMMISSIONER CONWAY: Right, okay.

4 MR. VENNEMAN: -- it would be \$15,000.

5 CHAIRMAN ZIMMERMAN: So they're ten and five.

6 COMMISSIONER CONWAY: How about I make a recommendation
7 they're both five, considering that they've had a very clean
8 record for the last 17 years and they made the patrons whole
9 and self-reported themselves.

10 DIRECTOR LEARA: I think if that's your choice, Madam
11 Chair and Commissioner Conway, my -- the cleanest version
12 would be approve -- if that's what you wish to do, is have a
13 combined fine of 10,000; is that how I'm understanding that,
14 five on each? So you would -- I believe the best way to make
15 a motion -- or approve the motion 98 and then when you come to
16 99, amend -- make a motion to amend that \$10,000 fine to 5,000
17 and approve that if you so choose. I think that's the
18 cleanest way to do it.

19 COMMISSIONER CONWAY: But of course my fellow
20 commissioners certainly have a voice in it on their vote, so
21 just one of my recommendations.

22 CHAIRMAN ZIMMERMAN: Dave?

23 COMMISSIONER HANE: Well, even by your standard then,
24 we still need to vote on 25-098 first in its entirety,
25 accepting the recommendation of \$5,000; correct? Then next

1 time -- I mean on 099, then we can discuss lowering the
2 recommended fine.

3 COMMISSIONER CONWAY: Kind of like Google giving me
4 directions to city hall; I don't know exactly how I got here,
5 but that's where I wanted to end up.

6 CHAIRMAN ZIMMERMAN: Okay. All right, then my
7 understanding, we're going to go ahead and vote on 098 because
8 that's a \$5,000 fine. So I will make a motion to approve
9 Resolution DC-25-098 for \$5,000. Is there a second?

10 COMMISSIONER CONWAY: Second.

11 CHAIRMAN ZIMMERMAN: Any further discussion? No?
12 Angie, would you call the roll?

13 MS. FRANKS: Chairman Zimmerman?

14 COMMISSIONER ZIMMERMAN: Approved.

15 MS. FRANKS: Commissioner Hane?

16 COMMISSIONER HANE: Approved.

17 MS. FRANKS: Commissioner Conway?

18 COMMISSIONER CONWAY: Approved.

19 MS. FRANKS: Commissioner Spaulding?

20 COMMISSIONER SPAULDING: Approved.

21 MS. FRANKS: By your vote, you've adopted DC-25-098.

22 CHAIRMAN ZIMMERMAN: Okay. So now, my understanding --

23 DIRECTOR LEARA: Once again, I believe that if
24 Commissioner Conway's intent is to lower that fine from ten to
25 five, he would make a motion to amend it --

1 CHAIRMAN ZIMMERMAN: To amend.
2 DIRECTOR LEARA: -- to 5,000 at this time.
3 CHAIRMAN ZIMMERMAN: Right.
4 COMMISSIONER CONWAY: I'll make the motion that we
5 reduce the fine from 10,000 to 5,000 on the second incident.
6 MS. FRANKS: Is there a second?
7 COMMISSIONER SPAULDING: I'll second that.
8 CHAIRMAN ZIMMERMAN: Any discussion, because I can tell
9 you're dying to talk.
10 COMMISSIONER HANE: No, I'm -- we're voting on an
11 amendment to a resolution that hasn't been presented yet?
12 DIRECTOR LEARA: I thought the Chair -- I thought you
13 opened the discussion with --
14 CHAIRMAN ZIMMERMAN: You asked him to do -- to start
15 from the beginning, and so he really has presented both.
16 COMMISSIONER HANE: I know, but I mean --
17 DIRECTOR LEARA: I think you would have to -- it's
18 open. It is open, so I think the amendment is in good order.
19 COMMISSIONER HANE: Okay.
20 DIRECTOR LEARA: Commissioner Conway's amendment is in
21 good order at this time for discussion.
22 CHAIRMAN ZIMMERMAN: So we have a motion and a second,
23 so now it's time to talk about it.
24 COMMISSIONER HANE: I'm okay with it.
25 CHAIRMAN ZIMMERMAN: Well, there you go. I guess we've

1 discussed it.

2 COMMISSIONER HANE: My opinion.

3 CHAIRMAN ZIMMERMAN: Okay, that's all you had to say.
4 Okay, any further discussion? No? All right, Angie, would
5 you call the roll?

6 MS. FRANKS: Chairman Zimmerman?

7 COMMISSIONER ZIMMERMAN: Approved.

8 MS. FRANKS: Commissioner Hane?

9 COMMISSIONER HANE: Approved.

10 MS. FRANKS: Commissioner Conway?

11 COMMISSIONER CONWAY: Approved.

12 MS. FRANKS: Commissioner Spaulding?

13 COMMISSIONER SPAULDING: Approved.

14 MS. FRANKS: By your vote, you've adopted DC-25-099,
15 amending the fine from 10,000 to 5,000.

16 CHAIRMAN ZIMMERMAN: Yes.

17 DIRECTOR LEARA: Now, Madam Chair, you would make a
18 motion to approve 99 as amended.

19 MS. FRANKS: As amended.

20 CHAIRMAN ZIMMERMAN: Okay. All right, I now make a
21 motion to approve Resolution DC-25-099 as amended. Is there a
22 second?

23 COMMISSIONER CONWAY: Second.

24 CHAIRMAN ZIMMERMAN: Any further discussion? No?
25 Angie, would you call the roll?

1 MS. FRANKS: Chairman Zimmerman?
2 COMMISSIONER ZIMMERMAN: Approved.
3 MS. FRANKS: Commissioner Hane?
4 COMMISSIONER HANE: Approved.
5 MS. FRANKS: Commissioner Conway?
6 COMMISSIONER CONWAY: Approved.
7 MS. FRANKS: Commissioner Spaulding?
8 COMMISSIONER SPAULDING: Approved.
9 MS. FRANKS: By your vote, you've adopted DC-25-099 as
10 amended.
11 CHAIRMAN ZIMMERMAN: All right, thank you so much.
12 Next we have Consideration of Waiver of Institutional
13 Investor, Fine Capital Partners, Resolution 25-168. Financial
14 Manager Kylee Wieberg will be making the presentation. Good
15 morning, Kylee.
16 MS. WIEBERG: Good morning, Chairman and Commissioners.
17 Under Tab Y we have a Renewal Request for Waiver of
18 Institutional Investor from Fine Capital Partners L.P. Fine
19 Capital Partners L.P. beneficially owns 8.7 percent in Light &
20 Wonder, Inc. Fine Capital Partners L.P. is a hedge fund that
21 provides investment management services to its clients. They
22 have approximately 777 million in assets under management.
23 I'd be happy to answer any questions you may have.
24 CHAIRMAN ZIMMERMAN: Well, I'm not going to ask you the
25 question I always ask you at the meetings, so any questions

1 for Ms. Wieberg? No? All right, thank you. I move to
2 approve Resolution 25-168. Is there a second?

3 COMMISSIONER HANE: Second.

4 CHAIRMAN ZIMMERMAN: Any further discussion? Angie,
5 would you call the roll?

6 MS. FRANKS: Chairman Zimmerman?

7 COMMISSIONER ZIMMERMAN: Approved.

8 MS. FRANKS: Commissioner Hane?

9 COMMISSIONER HANE: Approved.

10 MS. FRANKS: Commissioner Conway?

11 COMMISSIONER CONWAY: Approved.

12 MS. FRANKS: Commissioner Spaulding?

13 COMMISSIONER SPAULDING: Approved.

14 MS. FRANKS: By your vote, you've adopted Resolution
15 Number 25-168.

16 CHAIRMAN ZIMMERMAN: Okay, we're now to the portion of
17 our agenda designated for public comments.

18 DIRECTOR LEARA: Madam Chair, no one has requested to
19 speak to the Commission.

20 CHAIRMAN ZIMMERMAN: All right. I've received no
21 written petitions, so we'll move on from public comments.

22 This completes all the items on our agenda today, so I make a
23 motion to adjourn the August 27, 2025 meeting of the Missouri
24 Gaming Commission. Is there is second?

25 COMMISSIONER CONWAY: Can I make a comment?

1 CHAIRMAN ZIMMERMAN: Sure.

2 COMMISSIONER CONWAY: Thank you. Just before we
3 adjourn, I haven't had the opportunity to go in depth on our
4 annual report, but I want to take this minute to commend the
5 staff and the individuals who put this report together,
6 especially at this time as we make the transition into new
7 activities for our Gaming Commission to review, I think this
8 report is very accurate in letting the public know how we
9 proceed with our funding, the operation of the individual
10 casinos, and where the money is going to.

11 And if you don't have a copy, I hope that you get one,
12 but I think this is a very complete report of what our
13 activities with the Missouri Gaming Commission entails, and
14 hopefully reports like this in subsequent years as far as the
15 other activities that we will be moving into on December 1
16 will give the public an idea of what we are doing and what we
17 have accomplished and what has given out to other public
18 institutions. So thank you for all of you who put the work
19 into the report.

20 CHAIRMAN ZIMMERMAN: Absolutely. Thank you,
21 Commissioner Conway.

22 And, Angie, for the record I want to adjourn the
23 September 24th, not 27th -- I was wishing this week away --
24 meeting of the Gaming Commission. Is there a second?

25 COMMISSIONER HANE: Second.

1 CHAIRMAN ZIMMERMAN: Any further discussion? Angie,
2 would you call the roll?

3 MS. FRANKS: Chairman Zimmerman?

4 COMMISSIONER ZIMMERMAN: Approved.

5 MS. FRANKS: Commissioner Hane?

6 COMMISSIONER HANE: Approved.

7 MS. FRANKS: Commissioner Conway?

8 COMMISSIONER CONWAY: Approved.

9 MS. FRANKS: Commissioner Spaulding?

10 COMMISSIONER SPAULDING: Approved.

11 MS. FRANKS: We are adjourned.

12 CHAIRMAN ZIMMERMAN: We're adjourned. Thank you all so
13 much for coming.

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