1	BEFORE THE MISSOURI GAMING COMMISSION
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5	HEARING
6	AT MISSOURI GAMING COMMISSION
7	3417 KNIPP DRIVE
8	JEFFERSON CITY, MISSOURI 65102
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12	DATE TAKEN: AUGUST 25, 2021
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14	STATE TIME: 9:30 a.m.
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1	APPEARANCES
2	COMMISSIONERS:
3	MIKE LEARA, Chairman
4	DAVID W. HANE, Commissioner
5	PAT CONWAY, Commissioner
6	JAN ZIMMERMAN, Commissioner
7	
8	ANGIE FRANKS, Commission Assistant
9	EDWARD J. GREWACH, General Counsel
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19	
20	Court Reporter:
21	MS. JOANN RICHARDSON
22	Alaris Litigation Services
23	711 N. 11th Street
24	St. Louis, Missouri 63101
25	(314) 644-2191

2 25th meeting of the Missouri Gaming Commission to 3 order. Angie, please call the roll. 4 MS. FRANKS: Chairman Leara? 5 CHAIRMAN LEARA: Present. MS. FRANKS: Commissioner Conway? 6 7 COMMISSIONER CONWAY: Present. MS. FRANKS: Commissioner Hane? 8 COMMISSIONER HANE: Present. 9 MS. FRANKS: Commissioner Zimmerman? 10 11 COMMISSIONER ZIMMERMAN: Present. CHAIRMAN LEARA: Next item on the agenda 12 is the adoption of the agenda. And I move for the 13 14 adoption and ask for a second. COMMISSIONER ZIMMERMAN: Second. 15 16 CHAIRMAN LEARA: We have a second from Madam Zimmerman. Any discussion? Seeing none, 17

CHAIRMAN LEARA: We will call the August

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- 19 MS. FRANKS: Chairman Leara?
- 20 CHAIRMAN LEARA: Approved.

Angie, call the roll.

- 21 MS. FRANKS: Commissioner Conway?
- 22 COMMISSIONER CONWAY: Approved.
- MS. FRANKS: Commissioner Hane?
- 24 COMMISSIONER HANE: Approved.
- 25 MS. FRANKS: Commissioner Zimmerman?

- 1 COMMISSIONER ZIMMERMAN: Approved.
- MS. FRANKS: By your vote, you've adopted
- 3 the agenda.
- 4 CHAIRMAN LEARA: Next item on the agenda
- 5 is consideration of minutes from June 30, 2021. I
- 6 move for the adoption -- or the approval of the
- 7 minutes. Is there a second?
- 8 COMMISSIONER CONWAY: Second.
- 9 CHAIRMAN LEARA: Any discussion on the
- 10 minutes?
- 11 COMMISSIONER ZIMMERMAN: Mr. Chairman?
- 12 CHAIRMAN LEARA: Yes?
- 13 COMMISSIONER ZIMMERMAN: I would like to
- 14 abstain since I wasn't present.
- 15 CHAIRMAN LEARA: No problem. We would
- 16 agree with them. That's fine. Any other
- 17 discussion? Seeing none, Angie, call the roll.
- MS. FRANKS: Chairman Leara?
- 19 CHAIRMAN LEARA: Approved.
- 20 MS. FRANKS: Commissioner Conway?
- 21 COMMISSIONER CONWAY: Approved.
- MS. FRANKS: Commissioner Hane?
- 23 COMMISSIONER HANE: Approved.
- MS. FRANKS: By your vote, you've adopted
- 25 the minutes of the June 30, 2021 meeting.

- 1 CHAIRMAN LEARA: Next item on the agenda,
- 2 consideration of hearing officer recommendations.
- 3 Mr. Grewach, you have the floor.
- 4 MR. GREWACH: Thank you, Mr. Chairman,
- 5 Commissioners. What we have under Tabs B, C, and D
- 6 are hearing officer recommendations. Ordinarily the
- 7 hearing officer himself would come and present these
- 8 to you. Unfortunately, Mr. Brian Wolford, our
- 9 hearing officer, is ill and not able to attend this
- 10 meeting, so I will be presenting these items.
- 11 Under Tab B, we have a request from
- 12 Anthony Calandro to be removed from the Involuntary
- 13 Exclusion List. On March 29, 2017, the Commission
- 14 placed Mr. Calandro on the Involuntary Exclusion
- 15 List based on his conviction for healthcare fraud
- 16 for submitting false claims relative to his
- 17 chiropractic practice and for mail fraud for
- 18 stealing money from his practice's pension plan and
- 19 a state criminal charge of stealing for stealing
- 20 from his homeowners association.
- Those crimes, according to 15.030, are
- 22 grounds for placement and that the rule allows us to
- 23 place a person on the Involuntary Exclusion List if
- they've committed a felony involving moral
- 25 turpitude -- convicted of.

- 1 Mr. Calandro appealed his placement on
- 2 the list in April of 2017. His objection to his
- 3 placement on the list was denied at the 2017
- 4 meeting. By September 14, 2020, Mr. Calandro had
- 5 finished his prison sentence and completed his
- 6 parole.
- 7 On September 21, 2020, he was caught
- 8 gambling at the Hollywood Casino using his wife's
- 9 player card. He told the officer he encountered
- 10 that he believed that since he was off probation,
- 11 that he could go back to gambling.
- Now, Rule 15.050 allows that anybody on
- 13 the Exclusion List at any time can file a request to
- 14 be removed from that list, which is the request
- 15 that's before you today by Mr. Calandro. He filed
- that request on November 16, 2020.
- 17 Hearing Officer Wolford held a hearing,
- 18 drafted findings of facts and conclusions of law
- 19 which are before you, along with the transcript of
- 20 the hearing and the exhibits. In Mr. Wolford's
- 21 proposed findings and order, he finds that the --
- 22 Mr. Calandro still owes several hundred thousand
- 23 dollars of restitution. His original restitution
- 24 order was for \$966,000.
- 25 As you'll see in Mr. Wolford's order,

- 1 he's only having an automatic deduction of \$367 a
- 2 month from his social security and Mr. Calandro
- 3 presented that he paid \$500 whenever he could toward
- 4 that amount of restitution.
- 5 The hearing officer's recommendation is
- 6 that Mr. Calandro's request for his name to be
- 7 removed from the Involuntary Exclusion List be
- 8 denied.
- 9 CHAIRMAN LEARA: Any questions for
- 10 Mr. Grewach? I have one. As reading this -- in
- 11 reading this, it came to mind, why is the Gaming
- 12 Commission involved? Well, it does appear somewhere
- in our background information that a casino was
- 14 involved at some point in this withdrawal of funds
- or something of that nature. Is that correct?
- 16 MR. GREWACH: That's correct. If you go
- 17 back to the earlier hearing, there was evidence that
- 18 he used some of this money that he stole to gamble
- 19 at casinos. If you read the rule broadly, any
- 20 felony involving moral turpitude could put you on a
- 21 list, but we always look for a case that has some
- 22 nexus to gambling. Either it's a gambling offense
- or in a lot of these cases where there's
- 24 embezzlement and we have evidence that the
- 25 perpetrator used the funds for gambling purposes,

- 1 then we bring it before you as an exclusion.
- 2 CHAIRMAN LEARA: Thank you. Any
- 3 questions for Mr. Grewach? Mr. Conway?
- 4 COMMISSIONER CONWAY: Thank you,
- 5 Mr. Chair. It could have slipped past me in the
- 6 deposition, but if he thought he was eligible to go
- 7 to a casino and game because his probation was
- 8 completed, did he give any substantial reason why he
- 9 was using his wife's card?
- MR. GREWACH: He made a statement to
- 11 Sergeant Johnson at the time he was encountered that
- 12 he knew he could not get his own playing card, which
- 13 obviously seems inconsistent with his statement that
- 14 he believed he could do that. You'll find that in
- 15 the transcript on Page 22.
- 16 COMMISSIONER CONWAY: Okay. Thank you.
- 17 CHAIRMAN LEARA: Any other questions?
- 18 MR. GREWACH: And I do not believe
- 19 Mr. Calandro is here.
- 20 CHAIRMAN LEARA: Would that be normal
- 21 course to allow him?
- 22 MR. GREWACH: Yes. For any of these
- 23 hearing officer cases, the applicant does have the
- opportunity to make an argument to the Commission.
- 25 CHAIRMAN LEARA: So we'll state that

- 1 Mr. Calandro is not in the building. Any further
- 2 discussion? Seeing none, I will move for the
- 3 approval of Resolution No. 21-037, ask for a second.
- 4 COMMISSIONER CONWAY: Second.
- 5 CHAIRMAN LEARA: Second, Mr. Conway. Any
- 6 further discussion? Seeing none, Angie, call the
- 7 roll.
- 8 MS. FRANKS: Chairman Leara?
- 9 CHAIRMAN LEARA: Approved.
- 10 MS. FRANKS: Commissioner Conway?
- 11 COMMISSIONER CONWAY: Approved.
- MS. FRANKS: Commissioner Hane?
- 13 COMMISSIONER HANE: Approved.
- 14 MS. FRANKS: Commissioner Zimmerman?
- 15 COMMISSIONER ZIMMERMAN: Approved.
- MS. FRANKS: By your vote, you've adopted
- 17 Resolution No. 21-037.
- 18 CHAIRMAN LEARA: Next case, Mr. Grewach.
- MR. GREWACH: Under Tab C, we have a
- 20 request for a hearing by Zachary Russell from a
- 21 Preliminary Order of Discipline that recommended
- 22 revocation of his gaming license. Mr. Russell was
- working as a table game dealer at Harrah's North
- 24 Kansas City. A small bag of cocaine was found on
- 25 the floor at the table where Mr. Russell had been

1 dealing. Mr. Russell denied that the cocaine was

- 2 his.
- In reviewing the evidence and the
- 4 surveillance video, the hearing officer Wolford came
- 5 to the conclusion that the bag was not present
- 6 before Mr. Russell started working at the table and
- 7 was -- matter of fact, he could see it in front of
- 8 the table before Mr. Russell started working and
- 9 therefore the hearing officer's conclusion was,
- 10 Mr. Russell could not have been in possession of
- 11 that cocaine. The hearing officer recommended that
- 12 the Preliminary Order of Discipline recommending
- 13 revocation of license be vacated and set aside.
- 14 CHAIRMAN LEARA: Questions for
- 15 Mr. Grewach? Seeing none, I will move for the
- 16 approval of Resolution No. 21-038. Is there a
- 17 second?
- 18 COMMISSIONER ZIMMERMAN: Second.
- 19 CHAIRMAN LEARA: Second, Madam Zimmerman.
- 20 Any other discussion? Seeing none, Angie, please
- 21 call the roll.
- MS. FRANKS: Chairman Leara?
- 23 CHAIRMAN LEARA: Approved.
- MS. FRANKS: Commissioner Conway?
- 25 COMMISSIONER CONWAY: Approved.

- 1 MS. FRANKS: Commissioner Hane?
- 2 COMMISSIONER HANE: Approved.
- 3 MS. FRANKS: Commissioner Zimmerman?
- 4 COMMISSIONER ZIMMERMAN: Approved.
- MS. FRANKS: By your vote, you've adopted
- 6 Resolution No. 21-038.
- 7 CHAIRMAN LEARA: Next case, Mr. Grewach.
- 8 MR. GREWACH: Under Tab D, we have a
- 9 request from Alfred Brown to be removed from the
- 10 Involuntary Exclusion List. The Commission placed
- 11 Mr. Brown on the list based on his April 27, 2016
- 12 conviction for filing false tax returns. He, in
- that case, received one year prison, supervised
- 14 release, and was ordered to pay restitution in the
- 15 sum of --
- 16 COMMISSIONER HANE: \$99,000.
- 17 MR. GREWACH: -- \$99,000. Thank you. I
- 18 didn't have it in my notes, but I appreciate that,
- 19 Commissioner Hane. On March 12, 2021, Mr. Brown
- 20 filed this application to have his name removed from
- 21 the list. Mr. Brown failed to appear at his
- hearing.
- Mr. Wolford, in his findings, does note
- that in the request for the hearing, Mr. Brown
- 25 alleged that he falsified the tax returns because he

- 1 needed extra money for a family emergency. And
- 2 Mr. Wolford therefore recommended that Mr. Brown's
- 3 request for removal from the Involuntary Exclusion
- 4 List be denied.
- 5 CHAIRMAN LEARA: Question.
- 6 MR. GREWACH: Sure.
- 7 CHAIRMAN LEARA: How is this relevant to
- 8 a casino?
- 9 MR. GREWACH: Again, in the earlier
- 10 evidence we had some indication that he used some
- 11 money for gambling purposes.
- 12 CHAIRMAN LEARA: Do you have anything?
- 13 COMMISSIONER CONWAY: I guess his claim
- 14 was that the false submission of tax was because of
- 15 a family emergency or --
- MR. GREWACH: That's all we could
- determine from his one-page request for a hearing.
- 18 Since there wasn't a hearing, there wasn't the
- 19 opportunity to question him further on that
- assertion.
- 21 CHAIRMAN LEARA: I would entertain his
- thoughts on that if he felt the need to appear.
- 23 He's not here, is he --
- MR. GREWACH: No.
- 25 CHAIRMAN LEARA: -- Mr. Brown? No?

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1 MR. GREWACH: Mr. Brown is not present.
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- 2 CHAIRMAN LEARA: Any other questions for
- 3 Mr. Grewach? I'm sure there are a lot of convicted
- 4 felons that go to casinos, is the point that I'm
- 5 making. And I don't believe they should be
- 6 prohibited from doing that. But, once again, I'm
- 7 trying to figure out -- what was the involvement
- 8 with the gaming industry that he appears on this
- 9 list?
- 10 MR. GREWACH: Again, from the original
- 11 file, he just made statements that he used some of
- that money for gambling purposes. That's the only
- nexus between this offense. But you're perfectly
- 14 right, Mr. Chairman. If we took every person
- 15 convicted of a felony involving moral turpitude and
- 16 placed them on this list, the list would probably --
- 17 CHAIRMAN LEARA: I don't want to be going
- down that path, but -- Mr. Conway?
- 19 COMMISSIONER CONWAY: Did he stipulate
- 20 that the money that he used going to the casino was
- 21 at a casino within Missouri?
- 22 MR. GREWACH: I would have to go back and
- 23 get that original file, Commissioner Conway, to
- answer that question.
- 25 COMMISSIONER CONWAY: Well, I agree with

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1 the chairman. I think if he appeared for the -- if
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- 2 he was here to answer questions, I would be much
- 3 more agreeable to listening to his remarks, but --
- 4 CHAIRMAN LEARA: And he'd been given that
- 5 opportunity, right? Was that in writing, that he --
- 6 MR. GREWACH: That is correct.
- 7 CHAIRMAN LEARA: -- had the ability to
- 8 speak? Okay.
- 9 MR. GREWACH: He received a notice both
- 10 for the original hearing before Mr. Wolford and the
- 11 notice of this hearing here today.
- 12 CHAIRMAN LEARA: Is this final at this
- point or would he have another opportunity?
- MR. GREWACH: He would have another
- 15 opportunity. That rule as it's written just says
- 16 anyone on the list can file a request to remove his
- 17 name from the list. It doesn't give any limitations
- 18 on the number of attempts. It doesn't give any
- 19 timeframe between attempts.
- 20 CHAIRMAN LEARA: Okay.
- MR. GREWACH: It simply says that.
- 22 CHAIRMAN LEARA: Thank you. I will move
- for the approval of Resolution No. 21-039 and look
- 24 for a second.
- 25 COMMISSIONER HANE: Second.

- 1 CHAIRMAN LEARA: Second, Mr. Hane. Any
- other discussion? Seeing none, Angie, please call
- 3 the roll.
- 4 MS. FRANKS: Chairman Leara?
- 5 CHAIRMAN LEARA: Approved.
- 6 MS. FRANKS: Commissioner Conway?
- 7 COMMISSIONER CONWAY: Approved.
- 8 MS. FRANKS: Commissioner Hane?
- 9 COMMISSIONER HANE: Approved.
- 10 MS. FRANKS: Commissioner Zimmerman?
- 11 COMMISSIONER ZIMMERMAN: Approved.
- MS. FRANKS: By your vote, you've adopted
- 13 Resolution No. 21-039.
- 14 CHAIRMAN LEARA: Thank you.
- MR. GREWACH: Thank you.
- 16 CHAIRMAN LEARA: Next item on the agenda
- 17 is relicensure of certain suppliers. Sergeant
- 18 Holcomb, you have the floor when you're ready.
- 19 MR. HOLCOMB: Good morning, Mr. Chairman,
- 20 Commissioners. Missouri State Highway Patrol
- 21 officers and Missouri Gaming Commission financial
- 22 investigators conducted a supplier license renewal
- 23 investigation for the purpose of assisting the
- 24 Commission in determining the continued suitability
- of the United States Playing Card Company.

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1 This investigation consisted of, but was
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- 2 not limited to, a financial review, feedback from
- 3 Missouri casino operators, jurisdictional inquiries
- 4 and a review of disciplinary actions, litigations, a
- 5 business credit profile, and the key persons
- 6 associated with the company.
- 7 The results of the investigation were
- 8 provided to the Missouri Gaming Commission staff for
- 9 their review. I'd be happy to answer any questions
- 10 you might have.
- 11 CHAIRMAN LEARA: Any questions for the
- 12 sergeant? Okay. Seeing none, I will move for the
- approval of Resolution No. 21-040. Is there a
- 14 second?
- 15 COMMISSIONER CONWAY: Second.
- 16 CHAIRMAN LEARA: Second, Mr. Conway. Any
- other discussion? Seeing none, Angie?
- 18 MS. FRANKS: Chairman Leara?
- 19 CHAIRMAN LEARA: Approved.
- 20 MS. FRANKS: Commissioner Conway?
- 21 COMMISSIONER CONWAY: Approved.
- MS. FRANKS: Commissioner Hane?
- 23 COMMISSIONER HANE: Approved.
- MS. FRANKS: Commissioner Zimmerman?
- 25 COMMISSIONER ZIMMERMAN: Approved.

- 1 MS. FRANKS: By your vote, you've adopted
- 2 Resolution No. 21-040.
- 3 CHAIRMAN LEARA: Next item on the agenda,
- 4 consideration of licensure of Level 1/key. Sergeant
- 5 Seaton, you have the floor when you're ready.
- 6 MR. SEATON: Mr. Chairman and
- 7 Commissioners, good morning. Missouri State Highway
- 8 Patrol investigators and Missouri Gaming Commission
- 9 financial investigators conducted comprehensive
- 10 background investigations on key and Level 1
- 11 applicants.
- 12 The investigations included, but were not
- limited to, civil, criminal, financial, and general
- 14 character inquiries that were made in the
- jurisdictions where the applicants have lived,
- 16 worked, and frequented.
- 17 The following applicants are being
- 18 presented for your consideration: Jack A. Markell,
- 19 Scientific Games Corporation, Independent Director;
- 20 Cheyne Dante Miller-Hockel, St. Jo Frontier Casino,
- 21 Surveillance Manager.
- 22 Investigative findings were provided to
- 23 the Missouri Gaming Commission staff for their
- review and investigators are available to answer any
- 25 questions you might have. Thank you.

- 1 CHAIRMAN LEARA: Any questions for the
- 2 sergeant? Seeing none, I will move for the approval
- 3 of Resolution No. 21-041 and look for a second.
- 4 COMMISSIONER ZIMMERMAN: Second.
- 5 CHAIRMAN LEARA: Second, Madam Zimmerman.
- 6 No other discussion. Angie, please call the roll.
- 7 MS. FRANKS: Chairman Leara?
- 8 CHAIRMAN LEARA: Approved.
- 9 MS. FRANKS: Commissioner Conway?
- 10 COMMISSIONER CONWAY: Approved.
- MS. FRANKS: Commissioner Hane?
- 12 COMMISSIONER HANE: Approved.
- MS. FRANKS: Commissioner Zimmerman?
- 14 COMMISSIONER ZIMMERMAN: Approved.
- 15 MS. FRANKS: By your vote, you've adopted
- 16 Resolution No. 21-041.
- 17 CHAIRMAN LEARA: Next item on the agenda
- 18 relicensure of key persons. Sergeant Holcomb?
- 19 MR. HOLCOMB: Thank you, Mr. Chairman.
- 20 Missouri Highway Patrol investigators conducted
- 21 background investigation updates on Key Person
- 22 License renewals.
- The investigations included, but were not
- limited to, civil, criminal, and general character
- 25 inquiries made in the jurisdictions where the

- 1 applicants live, work, and frequent.
- 2 The following renewals are being
- 3 presented for your consideration: Peter Michael
- 4 Carlino, president, chief executive officer and
- 5 chairman of Gaming & Leisure Properties,
- 6 Incorporated; Richard Patrick Garza, secretary and
- 7 shareholder, Genesis Gaming Solutions, Incorporated;
- 8 Samuel Lawrence Levy, chief executive officer,
- 9 Ainsworth Game Technology Limited; Richard Matthew
- 10 Primus, senior vice president and chief information
- officer, Penn National Gaming, Incorporated; Lyle
- 12 Walker Randolph, managing director and general
- 13 manager, Century Casino Cape Girardeau; Alton Eric
- 14 Schoppe, director and shareholder, Genesis Gaming
- 15 Solutions, Incorporated; Andrei Alfonso Scrivens,
- 16 chief financial officer, Affinity Gaming; Christian
- 17 Daniel Stuart, senior vice president of business
- 18 development, Caesars Entertainment, Inc.; Stephen
- 19 Harrell Capp, executive vice president and chief
- 20 financial officer, Bally's Corporation; Heather Jane
- 21 McGregor, independent director, International Game
- 22 Technology, PLC; Nicole Leigh Solaita, vice
- 23 president of internal audit, Caesars Entertainment,
- 24 Incorporated; and Maria Therese Vullo, director,
- 25 Scientific Games Corporation.

- 1 Investigative findings were provided to
- 2 the Missouri Gaming staff for their review and
- 3 investigators are available to answer any questions
- 4 you might have.
- 5 CHAIRMAN LEARA: Did you do all of those
- 6 background? Did you?
- 7 MR. HOLCOMB: I did not.
- 8 CHAIRMAN LEARA: I saw you on the first
- 9 one. That's why.
- 10 MR. HOLCOMB: I did a few of them and
- 11 Sergeant Colson did a few. And then Corporal Howery,
- 12 who retired, he did the rest.
- 13 CHAIRMAN LEARA: And those are renewals,
- so they've been through the initial before?
- MR. HOLCOMB: Correct.
- 16 CHAIRMAN LEARA: Okay. Any questions for
- 17 the sergeant? Jan?
- 18 COMMISSIONER ZIMMERMAN: I actually do
- 19 have a question about the DUI on -- and I will
- 20 mispronounce her name -- Mrs. Solaita. Those
- 21 charges are still pending. Any information about
- 22 when the outcome of those charges might be?
- MR. HOLCOMB: I don't have that
- information with me, but we will certainly be
- 25 watching that case. And depending on how it's pled

- out and what she's found guilty of, if there is a
- licensing issue, then we would report that to the
- 3 Commission staff.
- 4 COMMISSIONER ZIMMERMAN: Thank you,
- 5 Sergeant.
- 6 MR. HOLCOMB: You bet.
- 7 CHAIRMAN LEARA: Any other questions for
- 8 the sergeant? Seeing none, I will move for approval
- 9 of Resolution No. 21-042 and ask for a second.
- 10 COMMISSIONER HANE: Second.
- 11 CHAIRMAN LEARA: Second, Mr. Hane. Any
- 12 other discussion? Seeing none, Angie, please call
- 13 the roll.
- MS. FRANKS: Chairman Leara?
- 15 CHAIRMAN LEARA: Approved.
- MS. FRANKS: Commissioner Conway?
- 17 COMMISSIONER CONWAY: Approved.
- MS. FRANKS: Commissioner Hane?
- 19 COMMISSIONER HANE: Approved.
- 20 MS. FRANKS: Commissioner Zimmerman?
- 21 COMMISSIONER ZIMMERMAN: Approved.
- MS. FRANKS: By your vote, you've adopted
- 23 Resolution No. 21-042.
- 24 CHAIRMAN LEARA: The next item is
- 25 ratification of extensions. Mr. Grewach?

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1 MR. GREWACH: Yes. Thank you. Under
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- 2 Tab H and I, we have ratification of extensions for
- 3 Gaming Partners International USA, Incorporated, and
- 4 AGL Investments Godo Kaisha. The chairman granted
- 5 those two companies' requests for extension for
- 6 licensure on August 17, 2021 to October 30, 2021,
- 7 pursuant to his authority under Rule 1.0204.
- 8 That same rule requires the chairman's
- 9 action in extending those licenses to be ratified by
- 10 the full Commission. The background of the case was
- 11 that the Supplier's License of GPI and the Temporary
- 12 Key Business Entity License of AGL were due to
- 13 expire on August 31st.
- By rule, the supplier's renewal
- application would have been due by May 3rd, but the
- 16 complete application -- or essentially complete
- 17 application was not received until July the 19th.
- 18 That left insufficient time for the investigators to
- 19 complete a thorough review of the suitability of
- those licenses.
- 21 You'll also see that later in the agenda,
- 22 under Tab M, a disciplinary action directed toward
- 23 GPI for failing to file its renewal application in a
- 24 timely manner.
- 25 CHAIRMAN LEARA: Was this the first

- 1 extension for the corporate license?
- MR. GREWACH: That's correct.
- 3 CHAIRMAN LEARA: All right. Any
- 4 questions for Mr. Grewach? Seeing none, I will move
- for the approval of Resolution No. 21-043 and ask
- for a second.
- 7 COMMISSIONER HANE: Second.
- 8 CHAIRMAN LEARA: Second, Mr. Hane. Any
- 9 other discussion? Seeing none, Angie, please call
- 10 the roll.
- MS. FRANKS: Chairman Leara?
- 12 CHAIRMAN LEARA: Approved.
- MS. FRANKS: Commissioner Conway?
- 14 COMMISSIONER CONWAY: Approved.
- MS. FRANKS: Commissioner Hane?
- 16 COMMISSIONER HANE: Approved.
- MS. FRANKS: Commissioner Zimmerman?
- 18 COMMISSIONER ZIMMERMAN: Approved.
- MS. FRANKS: By your vote, you've adopted
- 20 Resolution No. 21-043.
- 21 CHAIRMAN LEARA: Mr. Grewach?
- MR. GREWACH: We also need to vote on
- 23 Resolution 21-044.
- 24 CHAIRMAN LEARA: I will move for the
- 25 approval of -- well, first of all, are there any

- 1 questions for Mr. Grewach on the next resolution?
- 2 Seeing none, Angie, please call the roll.
- 3 MS. FRANKS: Is there a second?
- 4 CHAIRMAN LEARA: Oh, wait, I will -- I
- 5 move for the approval. Is there a second?
- 6 COMMISSIONER ZIMMERMAN: Second.
- 7 CHAIRMAN LEARA: Second, Madam Zimmerman.
- 8 Angie?
- 9 MS. FRANKS: Chairman Leara?
- 10 CHAIRMAN LEARA: Approved.
- 11 MS. FRANKS: Commissioner Conway?
- 12 COMMISSIONER CONWAY: Approved.
- MS. FRANKS: Commissioner Hane?
- 14 COMMISSIONER HANE: Approved.
- MS. FRANKS: Commissioner Zimmerman?
- 16 COMMISSIONER ZIMMERMAN: Approved.
- MS. FRANKS: By your vote, you've adopted
- 18 Resolution No. 21-044.
- 19 CHAIRMAN LEARA: Okay. Mr. Grewach, you
- are next.
- 21 MR. GREWACH: Under Tab J, we have a
- 22 Preliminary Order of Discipline directed to Century
- 23 Casino Cape Girardeau for violating our rules
- 24 relating to promotions. Those rules require that a
- 25 casino have dated written rules for every promotion

- 1 that they hold and that they award prizes in
- 2 accordance with those rules.
- 3 The casino, from July through October of
- 4 2020, held a series of promotions in which the rules
- 5 provided that everyone would get one free entry and
- 6 would earn additional entries based on their play.
- 7 When setting up a drawing for October,
- 8 the casino tested the drawing and noticed that the
- 9 one free entry was not, in some circumstances, being
- 10 awarded to the -- each player.
- 11 They reported that issue to us. They
- went back and tested all the similar drawings that
- 13 started on July 11th, 2020 and found that the --
- 14 there were 4,227 patrons who did not receive their
- 15 first free drawing as required.
- 16 The Discipline Review Board met and
- 17 recommended a fine of \$5,000. The company sent in a
- 18 response to the 14-day letter, which you have in
- 19 your packet. They acknowledged the violation. They
- 20 did not ask for a reduction of the fine, but they
- 21 pointed out that they self-reported the incident,
- 22 that they had identified all the patrons who had not
- 23 received free entries in the prior drawings and gave
- them free entries in the October 30, 2021 drawing,
- 25 that they implemented a verification process, that

- 1 they added a position of a marketing specialist
- 2 system analysis, and that they paid \$30,000 to
- 3 Scientific Gaming for additional training of their
- 4 personnel. DRB met, considered their response, and
- 5 voted to continue with the recommendation of the
- 6 \$5,000 fine.
- 7 CHAIRMAN LEARA: Any questions for
- 8 Mr. Grewach? Seeing none --
- 9 COMMISSIONER CONWAY: I have one.
- 10 CHAIRMAN LEARA: Yeah, Mr. Conway?
- 11 COMMISSIONER CONWAY: They self-reported,
- 12 correct?
- MR. GREWACH: That is correct.
- 14 COMMISSIONER CONWAY: Was there any
- 15 indication from any of the patrons that they thought
- 16 that they were not getting the eligibility that they
- 17 understood before they self-reported?
- 18 MR. GREWACH: We received no complaints
- 19 from patrons.
- 20 COMMISSIONER CONWAY: I guess in general,
- I mean, other than self-reporting, these would be
- very, very difficult situations to be discovered?
- MR. GREWACH: You know, the difficulty I
- really don't know that I could speak to other than
- 25 the fact that they did find it in October. They did

- do some level of testing when they first -- when
- 2 they first started this on July the 11th. The
- 3 testing for this October drawing was much more
- 4 detailed.
- 5 The prior drawings would give on the
- 6 play -- the entries based on the play were basically
- 7 one time or maybe two times the points earned per
- 8 drawing. This one they were going to do in October,
- 9 they were going to give eight times the points
- 10 earned, so that caused them to give a little greater
- 11 scrutiny to make sure this whole system worked
- 12 correctly. And that's when they discovered.
- 13 COMMISSIONER CONWAY: So did the patrons
- 14 reap any benefits themselves individually after the
- 15 discovery?
- 16 MR. GREWACH: Well, you know, there were
- 17 patrons that were given free entries for the October
- 18 30th drawing, but, then again, they had been
- 19 entitled to free entries in prior drawings. The
- 20 issue sometimes you look at with that is, when you
- 21 give free entries to this October 30th drawing,
- 22 number one, the patrons may not be able to attend,
- 23 you know, for that drawing.
- 24 And the other thing is that the people
- who earned drawings in the October 30th drawing,

- 1 their chances of winning are watered down somewhat
- 2 by these extra people that are being -- extra
- 3 entries that are being put in the barrel. But that
- 4 was -- they made an attempt to make out. I guess it
- 5 would be the staff's position that it really didn't
- 6 make the patrons who lost their free drawings whole.
- 7 COMMISSIONER CONWAY: And so in our
- 8 previous discussions, this particular fine, then,
- 9 would be refunded to the Cape Girardeau School
- 10 District?
- MR. GREWACH: Right. The Cape County
- 12 school districts and to the treasurer of Cape County
- for distribution. Every county treasurer has a
- 14 formula. I don't really know what that's based
- 15 on --
- 16 COMMISSIONER CONWAY: Enrollment.
- 17 MR. GREWACH: -- to distribute. Yeah.
- 18 COMMISSIONER CONWAY: Thank you.
- 19 CHAIRMAN LEARA: Mr. Grewach, if this
- 20 mistake was discovered by an audit from our staff,
- 21 would DRB have a larger or similar finding,
- 22 recommendation?
- MR. GREWACH: I really wouldn't be able
- 24 to speculate on that because every case is so
- 25 different. You're going to see later on a case

- 1 where -- in Tab L, where the promotional problems
- were found in an audit, follow-up to the audit. But
- 3 it's difficult to compare one discipline to another.
- 4 But I will say that we do take into account the
- 5 self-reporting with a slight caveat that they are
- 6 required to self-report. But still that -- I know
- 7 that sounds like a lawyer's to answer a question.
- 8 CHAIRMAN LEARA: No. But what I'm
- 9 wanting to point out is if there was a similar but
- 10 not same -- obviously they're not going --
- MR. GREWACH: Right.
- 12 CHAIRMAN LEARA: -- to be the same. It's
- 13 a \$2500 fine. This one is a \$5,000 fine. I'm
- 14 trying to sort that through.
- MR. GREWACH: I would particularly say
- 16 that if this initiated with a patron complaint, that
- 17 I think you'd be looking at a higher fine.
- 18 CHAIRMAN LEARA: Yes. I would agree.
- 19 COMMISSIONER ZIMMERMAN: Mr. Grewach, did
- 20 they indicate any sort of measures put in place to
- 21 make sure that this doesn't happen again?
- MR. GREWACH: They did. They have
- implemented this verification system, they've added
- that position of a marketing system analysis, and
- 25 had additional training from Scientific Games.

- 1 CHAIRMAN LEARA: Okay. Any other
- questions for Mr. Grewach? Seeing none, I will move
- for the approval of Disciplinary Action No. 21-041.
- 4 Is there a second?
- 5 COMMISSIONER CONWAY: I'll second.
- 6 CHAIRMAN LEARA: We have a second. Any
- 7 other discussion? Angie, please call the roll.
- 8 MS. FRANKS: Chairman Leara?
- 9 CHAIRMAN LEARA: Approved.
- 10 MS. FRANKS: Commissioner Conway?
- 11 COMMISSIONER CONWAY: Approved.
- MS. FRANKS: Commissioner Hane?
- 13 COMMISSIONER HANE: Approved.
- 14 MS. FRANKS: Commissioner Zimmerman?
- 15 COMMISSIONER ZIMMERMAN: Approved.
- 16 MS. FRANKS: By your vote, you've adopted
- 17 DC-21-041.
- 18 CHAIRMAN LEARA: Mr. Grewach?
- 19 MR. GREWACH: Yes. Under Tab K we have a
- 20 Preliminary Order of Discipline directed to Lumière
- 21 Place Casino relative to a promotion they held, the
- 22 "Fall Into Free Play" promotion. The promotion, by
- its rules, was to take place from 6 p.m. to 10 p.m.
- on September 19, 2020. There were to be a total of
- 25 \$4300 prizes awarded and one \$10,000 grand prize.

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1 The rules provided that there were going
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- 2 to be five \$300 prizes awarded every 30 minutes.
- 3 The process set up was that a name would be
- 4 announced. That first patron would have five
- 5 minutes to show up at the desk to claim their prize.
- 6 The rule then further provided that if
- 7 that person didn't show up, an alternate name would
- 8 be called and given five minutes to show up.
- 9 And if at the end of the 30-minute time
- 10 period they still had prizes to award, that the
- 11 prizes would be randomly allocated to players who
- 12 had their card in a slot machine.
- 13 Late in the evening of the drawing they
- 14 became aware that the alternate names were not being
- 15 called. So they would call the five names and if
- 16 they didn't appear, they weren't taking any further
- 17 action to take those two additional steps, either
- 18 find an alternate or added on randomly to a player
- 19 with a card in.
- 20 They attempted then, during the time
- 21 left, to call additional names. However, at the end
- of the promotion, there was still \$2,400 that had
- 23 not been awarded to patrons.
- 24 The Discipline Review Board recommended a
- 25 fine of \$2,500 and there was no response to the

- 1 14-day letter.
- 2 CHAIRMAN LEARA: Any questions? Seeing
- 3 none, I will move for the approval of Disciplinary
- 4 Action No. 21-042. Is there a second?
- 5 COMMISSIONER ZIMMERMAN: Second.
- 6 CHAIRMAN LEARA: Second, Madam Zimmerman.
- 7 No other discussion. Angie, please call the roll.
- 8 MS. FRANKS: Chairman Leara?
- 9 CHAIRMAN LEARA: Approved.
- 10 MS. FRANKS: Commissioner Conway?
- 11 COMMISSIONER CONWAY: Approved.
- MS. FRANKS: Commissioner Hane?
- 13 COMMISSIONER HANE: Approved.
- MS. FRANKS: Commissioner Zimmerman?
- 15 COMMISSIONER ZIMMERMAN: Approved.
- 16 MS. FRANKS: By your vote, you've adopted
- 17 DC-21-042.
- 18 CHAIRMAN LEARA: Mr. Grewach?
- MR. GREWACH: Under Tab L we have a
- 20 Preliminary Order of Discipline directed to the Isle
- 21 of Capri Boonville Casino. The Gaming Commission
- 22 staff performs regularly scheduled compliance
- 23 audits. And they performed this particular audit
- 24 for a time period from February of 2018 through
- November of 2019.

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1 Now, the process as the audit is
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- 2 conducted, the auditors verbally inform management
- of problems that they see. Then the written -- a
- 4 written report is prepared by the auditors and
- 5 presented to casino management. Management then
- 6 gives us a response as to how they plan to fix these
- 7 problems. And then there's a formal exit
- 8 conference, where our auditors, again, discuss these
- 9 issues with the casino staff.
- 10 The original findings in the audit
- included two promotions where the patrons were not
- 12 receiving the proper amount of entries. And, of
- course, as we've seen before, that violates the
- 14 rules relating to promotions.
- In a follow-up to the audit, they found
- 16 in another promotion that a patron had not received
- 17 the appropriate amount of entries.
- 18 The Discipline Review Board recommended a
- 19 fine of \$2,500 and there was no response to the
- 20 14-day letter.
- 21 CHAIRMAN LEARA: Any questions? Seeing
- 22 none --
- 23 COMMISSIONER CONWAY: Yeah, I --
- 24 CHAIRMAN LEARA: Mr. Conway?
- 25 COMMISSIONER CONWAY: To follow up on

- 1 there's no response to the letter.
- 2 MR. GREWACH: Yes.
- 3 COMMISSIONER CONWAY: They didn't reply?
- 4 MR. GREWACH: That's correct. So we --
- 5 as we spoke about yesterday, when we recommend a
- fine, we send them a letter saying here's the basic
- 7 facts. You have 14 days to provide anything else to
- 8 us. They didn't provide any further facts or
- 9 arguments at that point in time.
- 10 COMMISSIONER CONWAY: But did they agree
- 11 with your premise?
- MR. GREWACH: Well, we got no response
- 13 from them at all.
- 14 COMMISSIONER CONWAY: Is that unusual?
- MR. GREWACH: No, not unusual.
- 16 COMMISSIONER CONWAY: Maybe that's an
- in-general discussion item we should have at a later
- 18 date.
- 19 MR. GREWACH: Right. You'll see two of
- 20 these four disciplines on your agenda today, we
- 21 received no response to the 14-day letter.
- 22 COMMISSIONER HANE: So, basically,
- 23 they're not contesting the Disciplinary Review
- 24 Board's finding? They're not saying, oh, that's way
- 25 too much. They're just saying okay?

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1 MR. GREWACH: Yeah. The 14-day letter,
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- 2 again, is -- process is designed to give them that
- 3 opportunity, yes.
- 4 COMMISSIONER HANE: Their opportunity to
- 5 present whatever?
- 6 MR. GREWACH: Right.
- 7 CHAIRMAN LEARA: There's communication
- 8 that goes on during that process, though, where
- 9 there's back-and-forth between whoever the DRB
- 10 consists of?
- MR. GREWACH: Actually, no. Once the DRB
- votes, the 14-day letter goes out.
- 13 CHAIRMAN LEARA: It's an assembling of
- 14 the information.
- MR. GREWACH: Oh, yes, assembling the
- information, especially in an audit setting like
- 17 this, there's a continual dialogue between our
- auditors and the property throughout both the
- original findings and the follow-up findings.
- 20 CHAIRMAN LEARA: Okay. Any other
- 21 questions? Seeing none, I will move for the
- 22 approval of Disciplinary Action 21-043. Is there a
- 23 second?
- 24 COMMISSIONER CONWAY: I'll second.
- 25 CHAIRMAN LEARA: Second, Mr. Conway.

- 1 Angie, please call the roll.
- MS. FRANKS: Chairman Leara?
- 3 CHAIRMAN LEARA: Approved.
- 4 MS. FRANKS: Commissioner Conway?
- 5 COMMISSIONER CONWAY: Approved.
- MS. FRANKS: Commissioner Hane?
- 7 COMMISSIONER HANE: Approved.
- 8 MS. FRANKS: Commissioner Zimmerman?
- 9 COMMISSIONER ZIMMERMAN: Approved.
- MS. FRANKS: By your vote, you've adopted
- 11 DC-21-043.
- 12 CHAIRMAN LEARA: Mr. Grewach?
- MR. GREWACH: Yes. Under Tab M we have a
- 14 Preliminary Order of Discipline directed at Gaming
- 15 Partners International USA for failing to file their
- 16 renewal application in the time limits required by
- 17 the rule.
- 18 The rule requires that suppliers file
- 19 their renewal application at least 120 days prior to
- 20 expiration. GPI's license was set to expire on
- 21 August 31, 2021 and that would make their
- 22 application for renewal due on May the 3rd, 2021.
- 23 MGC staff sent reminders of this due date to the
- company on January 26th and on February the 5th.
- We received on June 10, 2021 an

- 1 incomplete application from them. In addition,
- during this process there were a number of emails
- 3 that were sent that were not responded to by the
- 4 company.
- 5 Corporal Masters called the phone number
- 6 listed in the application -- or two phone numbers
- 7 and the phones were not active. Their website was
- 8 down and it really wasn't until Corporal Masters
- 9 took the initiative to contact the company's outside
- 10 counsel on July the 7th that we really started to
- see some progress in obtaining the documents
- 12 requested.
- 13 In addition, the company has prior
- 14 offenses. In 2015, their application was 93 days
- 15 late and they were fined \$5,000. In 2017 they were
- 16 15 days late and they received a nonpunitive letter,
- 17 which is a written reprimand, written warning.
- 18 And this particular extension, as you've
- 19 seen earlier in the agenda, resulted in, you know, a
- 20 necessity to extend their license to that October
- 21 date. The Discipline Review Board's recommendation
- 22 was \$25,000.
- The company did respond to the 14-day
- letter. They attributed the failure to file the
- 25 application on several things:

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1 First was that COVID reduced their
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- workforce by 75 percent.
- 3 They were subject to a cyberattack,
- 4 including ransomware, on November the 1st of 2020,
- 5 which caused them to lose access to their servers
- 6 and access to archived emails.
- 7 They asserted that there's cultural and
- 8 language differences with respect to the company's
- 9 owner, Mr. Shigeta, who is Japanese, and they asked
- 10 the DRB to consider reducing the fine.
- DRB met, reviewed this, and voted to
- continue with its recommendation of a \$25,000 fine.
- 13 CHAIRMAN LEARA: Any questions?
- 14 COMMISSIONER ZIMMERMAN: Considering all
- 15 the problems, obviously, that they've had in the
- 16 past and this being, I would imagine, a progressive
- 17 disciplinary recommendation with these folks, sort
- of the same question I had before, what kind of
- 19 steps are they going to be taking to make sure that
- this doesn't happen in the future?
- 21 Because, again, they attribute, in their
- response to the 14-day letter, all of these, you
- 23 know, unfortunate things that happened to their
- 24 company, but it would seem that their contact with
- 25 the Gaming Commission and making sure that their

1 license stays current, it must be the most important

- 2 thing to them.
- 3 So how do they ensure that this doesn't
- 4 happen to them again? Because they would be in
- 5 danger, I would think, of losing their license
- 6 completely if they don't overturn this problem.
- 7 MR. GREWACH: And they did not -- and
- 8 you'll see in their response to the 14-day letter,
- 9 contrasted with the one we looked at earlier with
- 10 Cape Girardeau, where they said these are the steps
- 11 we're taking to try to fix it, GPI's response to the
- 12 14-day letter merely addressed why this happened on
- 13 this particular occasion. So they did not provide
- 14 us with any indication of any remedial steps that
- 15 are taken.
- 16 CHAIRMAN LEARA: Any other questions?
- 17 COMMISSIONER HANE: No information why
- the phones were unhooked or anything like that?
- 19 MR. GREWACH: I don't know if Corporal
- 20 Masters got any clarification on why the phones were
- 21 inactive, because, you know -- I'm putting him on
- the spot, because I haven't talked to him about this
- 23 specific issue. But Corporal John Masters, who is
- 24 the investigator for the Highway Patrol Gaming
- 25 Division on this case.

- 1 MR. MASTERS: The response that I got
- 2 from them was, they were erring on the side of
- 3 caution. That's why they shut down their website,
- 4 phone numbers and everything. Since this report was
- 5 completed, they have set up a phone number and moved
- offices to the Howard Hughes office. MGC received a
- 7 notice, I believe, two days ago. They now have an
- 8 office set up and a mailing address.
- 9 COMMISSIONER HANE: Okay.
- 10 CHAIRMAN LEARA: Thank you, Corporal.
- 11 Any other questions for Mr. Grewach? I will move
- 12 for the approval of this Disciplinary
- Action No. 21-044 and ask for a second.
- 14 COMMISSIONER HANE: Second.
- 15 CHAIRMAN LEARA: Second, Mr. Hane. No
- other discussion. Angie, please call the roll.
- MS. FRANKS: Chairman Leara?
- 18 CHAIRMAN LEARA: Approved.
- 19 MS. FRANKS: Commissioner Conway?
- 20 COMMISSIONER CONWAY: Approved.
- MS. FRANKS: Commissioner Hane?
- 22 COMMISSIONER HANE: Approved.
- 23 MS. FRANKS: Commissioner Zimmerman?
- 24 COMMISSIONER ZIMMERMAN: Approved.
- 25 MS. FRANKS: By your vote, you've adopted

- 1 DC-21-044.
- 2 CHAIRMAN LEARA: Next item on the agenda
- 3 is consideration of waiver for institutional
- 4 investor. Mr. Grewach?
- 5 MR. GREWACH: Tabs N and O are requests
- 6 for waivers for institutional investors. Our rules
- 7 require that any company that owns 5 percent or more
- 8 of a licensee either has to be licensed as a key
- 9 business entity or apply for a waiver as an
- 10 institutional investor.
- In the waiver, to be eligible, they have
- 12 to confirm that they're only obtaining this interest
- 13 for passive investment purposes and they have no --
- 14 will have no involvement in the management activity
- of the company.
- 16 Under Tab N, Capital International
- 17 Investors currently owns 10.095 percent of VICI,
- which is a REIT licensed in Missouri as a key
- 19 business entity.
- 20 And under Tab O, Capital Research Global
- 21 Investors and Capital World Investors owns 11.78
- 22 interest in Caesars Entertainment, a Class A
- 23 licensee for Missouri.
- 24 Both of these applications are to renew
- 25 existing waivers. If passed, this resolution would

- 1 allow them to obtain up to 20 percent interest in
- 2 those companies. Any investor that owns more than
- 3 20 percent interest in a company has to be licensed.
- 4 CHAIRMAN LEARA: All right. So I have a
- 5 question. At what point can you say you have no
- 6 influence over a company? Is it 21 percent? 30
- 7 percent? I mean, that's -- 20 percent is a pretty
- 8 large number and we're giving them the okay to go to
- 9 20 percent.
- 10 MR. GREWACH: 20 percent, correct. If
- 11 they go over that, they have to be licensed by rule.
- 12 CHAIRMAN LEARA: Okay. By our rules?
- MR. GREWACH: By our rules.
- 14 CHAIRMAN LEARA: Okay. So 20 percent,
- 15 that's it.
- MR. GREWACH: That's the cap.
- 17 CHAIRMAN LEARA: All right. Any
- 18 questions for Mr. Grewach?
- 19 COMMISSIONER CONWAY: So it can be 20
- 20 percent regardless of what the monetary value is?
- MR. GREWACH: That's correct. Waivers
- are based on percentage ownership.
- 23 CHAIRMAN LEARA: That's not statute.
- 24 That's Code of State Regulation?
- MR. GREWACH: That's correct.

- 1 CHAIRMAN LEARA: It is. Okay. Yeah, I
- think that's a really large number. I mean, when
- 3 you have 20 percent, how do you not have influence?
- 4 You know, 5 or 10 percent, I understand. But all
- 5 right, if that's the rules, that's what we'll do. I
- 6 will move for the approval of Resolution No. 21-045.
- 7 Is there a second?
- 8 COMMISSIONER CONWAY: I'll second.
- 9 CHAIRMAN LEARA: Second, Mr. Conway. No
- 10 other discussion. Angie, please call the roll.
- MS. FRANKS: Chairman Leara?
- 12 CHAIRMAN LEARA: Approved.
- MS. FRANKS: Commissioner Conway?
- 14 COMMISSIONER CONWAY: Approved.
- MS. FRANKS: Commissioner Hane?
- 16 COMMISSIONER HANE: Approved.
- 17 MS. FRANKS: Commissioner Zimmerman?
- 18 COMMISSIONER ZIMMERMAN: Approved.
- MS. FRANKS: By your vote, you've adopted
- 20 Resolution No. 21-045.
- 21 CHAIRMAN LEARA: I will now move for the
- 22 approval of Resolution No. 21-046 and look for a
- 23 second.
- 24 COMMISSIONER ZIMMERMAN: Second.
- 25 CHAIRMAN LEARA: Second. Any other

- 1 discussion? Seeing none, Angie, please call the
- 2 roll.
- 3 MS. FRANKS: Chairman Leara?
- 4 CHAIRMAN LEARA: Approved.
- 5 MS. FRANKS: Commissioner Conway?
- 6 COMMISSIONER CONWAY: Approved.
- 7 MS. FRANKS: Commissioner Hane?
- 8 COMMISSIONER HANE: Approved.
- 9 MS. FRANKS: Commissioner Zimmerman?
- 10 COMMISSIONER ZIMMERMAN: Approved.
- MS. FRANKS: By your vote, you've adopted
- 12 Resolution No. 21-046.
- 13 CHAIRMAN LEARA: Next item on the agenda,
- 14 consideration of rules and regulations.
- 15 Mr. Grewach?
- 16 MR. GREWACH: Thank you. Under Tab P we
- 17 have a Proposed Order of Rulemaking to add Chapter
- 18 W, which would be a new chapter to our Minimum
- 19 Internal Controls. This rule deals with hybrid
- table games.
- 21 Hybrid -- in a normal table game you have
- 22 a live dealer and people sitting around a table
- 23 betting. And we have sets of rules, obviously, to
- 24 deal with that.
- This new type of game is one where

- 1 there's a live dealer, but the players sit at
- 2 terminals spread out. And the rule allows up to 50
- 3 of them to sit around and they watch on a screen the
- 4 dealer dealing.
- 5 They put their money into the terminal.
- 6 They make their wager at the terminal by using their
- 7 fingers and moving the wagers to different spots.
- 8 And so the rule was needed because it
- 9 really does have some aspects of both of a table
- 10 game and some aspects of an electronic gaming
- 11 device. And it's one that we propose at the request
- 12 of industry, where there's been some indication that
- they would like to utilize these games.
- 14 The governor -- Executive Order 1703
- 15 requires approval from the Governor's Office and we
- 16 received that approval on July 14, 2021. If you
- 17 approve this Proposed Order of Rulemaking today,
- there will be a 30-day public comment period that
- 19 begins on October 1, 2021. There will be a public
- 20 hearing on November the 1st, 2021, and it will come
- 21 back to you on your December 1, 2021 Commission
- 22 meeting for Final Order of Rulemaking.
- 23 If we do get comments to the rules,
- you'll see those comments in the rule, along with
- 25 the staff's response to them, and we'll have the

- 1 ability at that time to make any changes you think
- 2 are appropriate in response to those rules.
- 3 However, if you do approve the Final
- 4 Orders of Rulemaking at your December meeting, the
- 5 rule will have an effective date of March the 30th,
- 6 2022.
- 7 CHAIRMAN LEARA: Any questions for
- 8 Mr. Grewach?
- 9 COMMISSIONER ZIMMERMAN: Mr. Grewach,
- 10 will -- and I think we discussed this yesterday in
- 11 our training in the orientation -- will individuals
- 12 from the industry be involved in the formulation of
- what's being proposed?
- 14 MR. GREWACH: Absolutely. From the first
- draft of these proposed rules, they were sent to
- 16 industry. We received industry's comments back. We
- worked with them throughout the drafting process.
- 18 So, yes, they have been.
- 19 COMMISSIONER ZIMMERMAN: Thank you, sir.
- I thought you had said that.
- 21 CHAIRMAN LEARA: Any other questions?
- 22 COMMISSIONER CONWAY: So in the early
- 23 indication, would you consider this to be a large
- 24 change in the way the industry operates?
- 25 MR. GREWACH: It has taken off rather

- 1 slowly. There's only one property now that has the
- 2 hybrid games in place. There were originally two.
- 3 The other one really didn't think it was working out
- 4 for them. So it's hard to project whether or not it
- 5 will expand further than what it is right now.
- 6 COMMISSIONER CONWAY: So I guess my
- 7 question is, if you have 50 people in a hybrid
- 8 blackjack game, does that still maintain it as a
- 9 game of skill?
- 10 MR. GREWACH: Under the law it's a game
- 11 of chance because --
- 12 COMMISSIONER CONWAY: Only craps is a
- 13 game of skill?
- MR. GREWACH: Actually, all the gambling
- on the casinos, all the table games, by a Supreme
- 16 Court decision that was made sometime ago, have been
- 17 categorized as games of chance.
- 18 COMMISSIONER CONWAY: I thought there was
- 19 a differential at one time in a court decision on
- 20 what was a game of skill and what was a game of
- 21 chance early in the casino era.
- 22 MR. GREWACH: Early in the casino era
- 23 there was some questions as to whether or not
- 24 electronic gaming devices are table games, could be.
- 25 But subsequent decisions has determined because of

- the language of 572, which I can pull up for you if
- 2 you'd like here. If you'll give me just a second.
- 3 The statute defines a contest of chance
- 4 as any contest in which the outcome depends in a
- 5 material degree upon an element of chance. So the
- 6 courts have looked at that and said, well, there is
- 7 a material degree what cards you get in either
- 8 blackjack or poker or any other table game. And so
- 9 the -- they've used that language in that statute to
- 10 interpret that table games like blackjack are, in
- 11 fact, by law, contests of chance.
- 12 CHAIRMAN LEARA: Any other questions?
- 13 Seeing none -- Angie, I don't see -- how do we vote
- 14 on these?
- MS. FRANKS: We can vote on the proposed
- rule and then we can put the Final Orders of
- 17 Rulemaking into one.
- 18 CHAIRMAN LEARA: Okay.
- MS. FRANKS: Uh-huh.
- 20 CHAIRMAN LEARA: So at this time I would
- 21 move for the approval of the proposed rule ending
- 22 9.123. Is there a second?
- 23 COMMISSIONER HANE: Second.
- 24 CHAIRMAN LEARA: We have a second. Any
- 25 discussion? Seeing none, Angie, please call the

- 1 roll.
- MS. FRANKS: Chairman Leara?
- 3 CHAIRMAN LEARA: Approved.
- 4 MS. FRANKS: Commissioner Conway?
- 5 COMMISSIONER CONWAY: Approved.
- MS. FRANKS: Commissioner Hane?
- 7 COMMISSIONER HANE: Approved.
- 8 MS. FRANKS: Commissioner Zimmerman?
- 9 COMMISSIONER ZIMMERMAN: Approved.
- MS. FRANKS: By your vote, you've adopted
- 11 the Proposed Rule 11 CSR 45-9.123.
- 12 CHAIRMAN LEARA: Mr. Grewach, final
- orders.
- MR. GREWACH: Yeah. Tab Q, these are
- 15 Final Orders of Rulemaking. These are -- as we
- 16 discussed yesterday at the end of our part of the
- 17 rulemaking process, the Governor's Office approved
- 18 the proposed orders on March the 12th, 2021. The
- 19 Commission approved the proposed rules at your
- 20 March 31, 2021 meeting.
- 21 There's a 30-day public comment period
- 22 starting on May 3rd and a public hearing on July the
- 23 6th, 2021. We received no comments from those two
- 24 comment periods.
- 25 We then proceeded to the Final Order of

- 1 Rulemaking and received the governor's approval to
- go to the Final Order of Rulemaking on August the
- 3 3rd, 2021. If you approve these final orders, they
- 4 will become effective on December 30, 2021.
- 5 By statute, because we received no
- 6 comment during the comment period, the original
- 7 proposed rules were not set forth in this final
- 8 order that's presented to you, but in your packet
- 9 and in addition to some documents on the dais, we
- 10 have provided you with the proposed orders so you
- 11 can see what the issues were.
- 12 The first two, 1 and 2 dealt with
- 13 clarifying language concerning the difference
- 14 between secondary value chips and reserve nonvalue
- chips. 5.140 was to -- an amendment made to
- 16 accommodate technology and practice.
- 17 There's a document called a Chip and
- 18 Token Inventory Ledger. Originally that was a
- 19 physical document that was handwritten. Now they're
- 20 kept electronically. So it's a continuous document
- 21 also.
- 22 And so to accommodate that, we have
- 23 allowed casinos to sign other documents, like a
- shipping slip approval, you know, to actually verify
- 25 the chips received.

- 1 Under No. 4, there were amendments to
- 2 Chapter H. The primary changes in Chapter H were to
- 3 accommodate an industry request to allow kiosks to
- 4 perform both ATM and check cashing functions. The
- 5 balance of the changes you'll see in H come from a
- 6 variety of sources.
- 7 On a day-to-day basis, if we run into a
- 8 language in a minimum internal control or rule that
- 9 seems to be ambiguous or creates questions, we then
- 10 send that over to our policy group, who are in
- 11 charge of overseeing the rule writing, so that when
- we do open up a chapter, that we will make those
- changes.
- 14 They have -- also the -- some of the
- changes, for example, 11.03, are things that are
- 16 proposed by industry. One of the changes you'll see
- in 13.03 was a request made by the Highway Patrol
- 18 Gaming Division. And in compliance with the
- 19 governor's executive order, as we reviewed them, if
- 20 we saw provisions that were obsolete, those were
- 21 eliminated.
- 22 And from time to time the Commission
- 23 staff will grant a variance to a rule and, if we do,
- 24 we look at whether or not that variance should be
- incorporated into the rule writing process.

- 1 CHAIRMAN LEARA: Any questions for
- 2 Mr. Grewach on the final rules and regulations?
- 3 Seeing none, I will move for the approval and ask
- 4 for a second.
- 5 COMMISSIONER ZIMMERMAN: Second.
- 6 CHAIRMAN LEARA: Second, Madam Zimmerman.
- 7 Any discussion? Seeing none, Angie, please call the
- 8 roll.
- 9 MS. FRANKS: Chairman Leara?
- 10 CHAIRMAN LEARA: Approved.
- 11 MS. FRANKS: Commissioner Conway?
- 12 COMMISSIONER CONWAY: Approved.
- MS. FRANKS: Commissioner Hane?
- 14 COMMISSIONER HANE: Approved.
- MS. FRANKS: Commissioner Zimmerman?
- 16 COMMISSIONER ZIMMERMAN: Approved.
- MS. FRANKS: By your vote, you've adopted
- 18 the Final Orders of Rulemaking 11 CSR 45-5.090,
- 19 5.110, 5.140, 9.108, and 9.118.
- 20 CHAIRMAN LEARA: Mr. Grewach, thank you.
- MR. GREWACH: Thank you.
- 22 CHAIRMAN LEARA: Next item on the agenda,
- 23 I will make a motion -- am I missing anything,
- 24 anybody? -- make a motion for closed meeting under
- 25 Section 313.847 of the Revised Statutes of Missouri,

- 1 investigatory, proprietary, and application records,
- and Section 610.021, Section 1, the Revised Statutes
- of Missouri, legal actions and matters subject to
- 4 attorney-client privilege and legal work product,
- 5 Sections 313, personnel, Section 12, contracts, and
- 6 Section 14, records protected from disclosure by
- 7 law, and ask for a second.
- 8 COMMISSIONER HANE: Second.
- 9 CHAIRMAN LEARA: We have a second,
- 10 Mr. Hane. Any discussion on the motion? Seeing
- 11 none, Angie, please call the roll.
- MS. FRANKS: Chairman Leara?
- 13 CHAIRMAN LEARA: Approved.
- MS. FRANKS: Commissioner Conway?
- 15 COMMISSIONER CONWAY: Approved.
- MS. FRANKS: Commissioner Hane?
- 17 COMMISSIONER HANE: Approved.
- MS. FRANKS: Commissioner Zimmerman?
- 19 COMMISSIONER ZIMMERMAN: Approved.
- 20 CHAIRMAN LEARA: We will now go into
- 21 closed. Thank you all.
- [Whereupon, this hearing has concluded.]

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Τ	CERTIFICATE OF REPORTER
2	I, Joann Renee Richardson, CCR, for the State of
3	Missouri, do hereby certify that the Gaming Commission
4	hearing was held on August 25, 2021, at the Missouri
5	Gaming Commission, 3417 Knipp Drive, Jefferson City,
6	Missouri, and a transcript was made herein of that
7	meeting.
8	
9	IN WITNESS WHEREOF, I have hereunto set my hand and
10	seal.
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15	Joann Renee Richardson, CCR
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MISSOURI GAMING COMMISSION Second Open Session Minutes August 25, 2021

The Missouri Gaming Commission went into the second open session at 1:15 p.m.

Chairman Leara moved to adopt the 2022 Commission Meeting Dates. Commissioner Conway seconded the motion, and after a roll call vote was taken, Leara – yes, Conway – yes, Hane – yes, and Zimmerman – yes, the motion passed unanimously.

Chairman Leara moved to adjourn the second open session meeting. Commissioner Hane seconded the motion, and after a roll call vote was taken, Leara – yes, Conway – yes, Hane – yes, and Zimmerman – yes, the motion passed unanimously.

The closed session meeting ended at 1:20 p.m.