1	BEFORE THE MISSOURI GAMING COMMISSION
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5	MEETING
6	AT MISSOURI GAMING COMMISSION
7	3417 KNIPP DRIVE
8	JEFFERSON CITY, MISSOURI 65102
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12	DATE TAKEN: MARCH 31, 2021
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14	STATE TIME: 9:30 a.m.
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1	APPEARANCES
2	COMMISSIONERS:
3	MIKE LEARA, Chairman
4	BRANDON BOULWARE, Commissioner
5	PAT CONWAY, Commissioner
6	DAVID W. HANE, Commissioner
7	ANGIE FRANKS, Assistant
8	EDWARD J. GREWACH, General Counsel
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20	Court Reporter:
21	MS. JOANN RICHARDSON
22	Alaris Litigation Services
23	711 N. 11th Street
24	St. Louis, Missouri 63101
25	(314) 644-2191

- 1 CHAIRMAN LEARA: Welcome to the March
- 2 meeting of the Missouri Gaming Commission. We will now
- 3 call the roll.
- 4 MS. FRANKS: Commissioner Hane?
- 5 COMMISSIONER HANE: Present.
- 6 MS. FRANKS: Commissioner Conway?
- 7 COMMISSIONER CONWAY: Present.
- 8 MS. FRANKS: Commissioner Boulware?
- 9 COMMISSIONER BOULWARE: Present.
- 10 MS. FRANKS: Chairman Leara?
- 11 CHAIRMAN LEARA: Present. A quorum having
- 12 been established, we'll move on to -- the first item on
- 13 the agenda is the adoption of the agenda. I will move
- 14 for the adoption and look for a second.
- 15 COMMISSIONER CONWAY: Second.
- 16 CHAIRMAN LEARA: Second, Mr. Conway. Any
- 17 discussion on the agenda? Seeing none, Angie, call the
- 18 roll.
- MS. FRANKS: Commissioner Hane?
- 20 COMMISSIONER HANE: Approved.
- 21 MS. FRANKS: Commissioner Conway?
- 22 COMMISSIONER CONWAY: Approved.
- MS. FRANKS: Commissioner Boulware?
- 24 COMMISSIONER BOULWARE: Approved.
- MS. FRANKS: Chairman Leara?

- 1 CHAIRMAN LEARA: Approved.
- MS. FRANKS: By your vote, you've adopted
- 3 the agenda.
- 4 CHAIRMAN LEARA: Next item is consideration
- of minutes from the February 24th meeting. I will move
- 6 for the adoption -- or the acceptance of the minutes --
- 7 Angie, what is that, acceptance or adoption?
- 8 MS. FRANKS: Adoption.
- 9 CHAIRMAN LEARA: Adoption of the minutes.
- 10 Okay.
- 11 COMMISSIONER HANE: Second.
- 12 CHAIRMAN LEARA: We have a second, Mr. Hane.
- 13 Any discussion? Seeing none, Angie, please call the
- 14 roll.
- MS. FRANKS: Commissioner Hane?
- 16 COMMISSIONER HANE: Approved.
- MS. FRANKS: Commissioner Conway?
- 18 COMMISSIONER CONWAY: Approved.
- 19 MS. FRANKS: Commissioner Boulware?
- 20 COMMISSIONER BOULWARE: Approved.
- MS. FRANKS: Chairman Leara?
- 22 CHAIRMAN LEARA: Approved.
- MS. FRANKS: By your vote, you've adopted
- 24 the minutes of the February 24, 2021 meeting.
- 25 CHAIRMAN LEARA: The next item on the agenda

- 1 is consideration of hearing officer recommendation. Who
- 2 will do that presentation?
- MR. GREWACH: Hearing Officer Brian Wolford.
- 4 CHAIRMAN LEARA: Mr. Wolford, you have the
- 5 floor when you're ready.
- 6 MR. WOLFORD: Thank you, Mr. Chairman,
- 7 commissioners. For your consideration, Resolution
- 8 No. 21-014, the matter of Bonnie Sue Lawson. On
- 9 December 2, 2009, the Commission enacted its resolution
- 10 placing Mrs. Lawson on the exclusion list as a result of
- 11 her having pled guilty in federal court to theft of
- 12 government funds, which is a felony involving moral
- 13 turpitude.
- 14 Mrs. Lawson was sentenced to 37 months in
- 15 confinement, followed by supervised release for three
- 16 years. She was ordered to pay restitution of
- 17 approximately \$118,000. And one of the conditions of
- 18 her supervision was that she not enter any gaming
- 19 establishment or engage in any type of gaming or
- 20 gambling.
- In 2020, last summer, she filed a petition
- 22 with this Commission pursuant to 11 CSR 45-15.050, which
- 23 allows for any person who has been placed on the
- 24 exclusion list to petition this Commission in writing to
- 25 have their name removed from that list.

- 1 She testified at her hearing that she had
- 2 completed her incarceration and supervision
- 3 successfully. She was still paying on the restitution,
- 4 however. She pays at the rate of \$1,000 a month, which
- 5 is automatically deducted from her retirement. And at
- 6 the time of the hearing, she testified that she had
- 7 approximately \$30,000 left for the balance of the
- 8 restitution.
- 9 She testified that she would like to be
- 10 removed from the exclusion list so that she could go
- 11 with her friends to gaming establishments to eat and
- 12 gamble. She does reside in the Kansas City metropolitan
- 13 area, in St. Joseph, and is close to the gaming
- 14 establishments in the Kansas City area.
- 15 She testified that she had had no law
- 16 violations since her plea and her incarceration.
- 17 Further, that while she was in the federal prison, she
- 18 helped establish an education program and taught more
- 19 than 700 incarcerated women.
- 20 On cross-examination she testified that she
- 21 did enjoy gaming. She enjoyed the social interaction of
- 22 it, going with her friends, and that she was never
- 23 ordered as part of her plea to participate in any sort
- 24 of gambling counseling or addiction programs. She did
- 25 admit that some of the government funds that she had

- 1 stolen were used in gaming facilities.
- 2 By all accounts, since her plea in federal
- 3 court, Mrs. Lawson has led a law-abiding life. She
- 4 still owes her restitution, however, which she is
- 5 paying. And it will take her approximately three years
- 6 to continue to pay the remaining balance of that
- 7 restitution.
- 8 Based on the testimony of Mrs. Lawson and
- 9 the evidence presented, it is my recommendation to this
- 10 Commission that Mrs. Lawson be removed from the
- 11 exclusion list. I also believe that Mrs. Lawson has
- 12 submitted a letter to the Commission for its
- 13 consideration. I'm happy to answer any questions.
- 14 CHAIRMAN LEARA: Any questions for
- 15 Mr. Wolford? Mr. Conway?
- 16 COMMISSIONER CONWAY: Thank you, Mr. Chair.
- 17 It's my understanding that restitution is a mandatory
- 18 distribution out of her social security.
- 19 MR. WOLFORD: That is correct, Commissioner
- 20 Conway.
- 21 COMMISSIONER CONWAY: Okay. Thank you.
- 22 CHAIRMAN LEARA: And there have been no
- 23 interruptions in that? Has that been regularly paid
- 24 without --
- 25 MR. WOLFORD: That's correct, Mr. Chairman.

- 1 According to the evidence presented, it has been
- 2 regularly paid every month through that automatic
- 3 deduction.
- 4 CHAIRMAN LEARA: No action of ours would
- 5 alter that in any way, then?
- 6 MR. WOLFORD: No, sir, none that I'm aware.
- 7 CHAIRMAN LEARA: Any other questions?
- 8 COMMISSIONER BOULWARE: How old is she?
- 9 MR. WOLFORD: She's in her eighties. I
- 10 believe she's 82.
- 11 COMMISSIONER CONWAY: I just wanted to
- 12 clarify. When Missouri puts a person on the ban list or
- 13 they put themselves on, that has no effect on any of the
- 14 adjoining casinos in Kansas or in Iowa, correct?
- 15 MR. WOLFORD: That is correct. It is for
- 16 Missouri facilities.
- 17 COMMISSIONER CONWAY: At the present time
- 18 she could go to Kansas City, Kansas, or to the Indian
- 19 casino and have entry at those locations, correct?
- 20 MR. WOLFORD: She could or any other state
- 21 that has gaming.
- 22 COMMISSIONER CONWAY: Right. Okay. Thank
- 23 you very much.
- 24 CHAIRMAN LEARA: Any other questions?
- 25 Seeing none. Just hang tight there, Mr. Wolford. But I

- 1 will move for the adoption of Resolution No. 21-014. Is
- 2 there a second?
- 3 COMMISSIONER BOULWARE: Second.
- 4 MS. FRANKS: Excuse me, Mr. Chairman, would
- 5 you like to see if she's here?
- 6 CHAIRMAN LEARA: Is she here? I don't have
- 7 the need.
- 8 COMMISSIONER BOULWARE: No. In her letter
- 9 she says that --
- MS. FRANKS: That she won't be?
- 11 COMMISSIONER BOULWARE: -- she won't be.
- 12 MS. FRANKS: Okay. I just wanted to make
- 13 sure.
- 14 CHAIRMAN LEARA: Thank you. So we have a
- 15 motion. Is there a second?
- 16 COMMISSIONER BOULWARE: Second.
- 17 CHAIRMAN LEARA: We have a second. Further
- 18 discussion?
- 19 COMMISSIONER HANE: 82 or not and her time
- 20 served has been served, her parole has been served, but
- 21 the requirement of restitution has not been completed.
- 22 So, consequently, I'm not of the opinion that the
- 23 court's adjudication of this particular matter has been
- 24 satisfied. Consequently, until that happens, I can't be
- in favor of complete reinstatement.

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1 Now, should she do a lump sum, pay the thing
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- off, double up her payments, whatever, to fully
- 3 reimburse, personally then I would take that into
- 4 consideration of another request. But that's my
- 5 opinion.
- 6 CHAIRMAN LEARA: Okay. Thank you, Mr. Hane.
- 7 COMMISSIONER CONWAY: Mr. Chair, just prior
- 8 to the vote, I do want to state that I'm going to recuse
- 9 myself on this vote. I was a fellow officeholder with
- 10 Bonnie Sue and very much aware of the complaints and I
- 11 have very mixed emotions on this particular issue. But
- 12 I think in fairness to everyone, I'm going to recuse
- 13 myself on the vote.
- 14 CHAIRMAN LEARA: Okay. Thank you,
- 15 Mr. Conway. I'm going to ask a procedural question
- 16 here. If I withdraw my motion, does the issue die or do
- 17 we have to vote on it, Ed?
- 18 MR. GREWACH: Yes. If you withdraw your
- 19 motion and the person who made the second withdraws his
- 20 second, then there's no motion before the Commission
- 21 and the matter dies and the applicant stays on the list.
- 22 CHAIRMAN LEARA: Okay. I at this time
- 23 withdraw my motion for approval of Resolution No. 21-014
- 24 and ask if --
- 25 COMMISSIONER BOULWARE: I'll second that

- 1 withdrawal.
- 2 CHAIRMAN LEARA: Moving right along to the
- 3 next item. Mr. Wolford, proceed.
- 4 MR. WOLFORD: Thank you, Mr. Chairman. For
- 5 your consideration, Resolution 21-015, the matter of
- 6 Jenny Lee. Ms. Lee was employed as a casino host aboard
- 7 the Argosy Riverside Casino.
- 8 A casino host is a person who the casino
- 9 employs to basically take care of its patrons, handle
- 10 any complaints they may have, issue the comps to these
- 11 patrons, and basically make sure that they have an
- 12 enjoyable experience while gaming at the casino.
- 13 On August 3rd of 2019, the Commission's boat
- 14 officer received a tip from casino surveillance that
- 15 there was an employee who was altering food coupons from
- 16 the Red Lotus restaurant and distributing these altered
- 17 coupons to casino patrons. Now, the Red Lotus Asian
- 18 Kitchen was a new restaurant at the Argosy Casino at
- 19 that time.
- The boat officer investigated and he
- 21 determined that the casino did issue valid, legitimate
- 22 food coupons that were printed on card stock on two
- 23 sides. They were redeemable for up to \$15 in credit
- 24 towards food at the Red Lotus Kitchen.
- Now, these were unique in at the bottom

- 1 corner of these coupons, they had a control number on
- 2 there, a unique, individually issued control number that
- 3 corresponded to that individual coupon.
- 4 The altered coupons, on the other hand, were
- 5 one page -- or one-sided only. They were printed on
- 6 paper. And they had no control number whatsoever on
- 7 them. The licensee had made and altered over 120 blank
- 8 copies of those coupons.
- 9 She distributed them on the gaming floor on
- 10 July 31st to patrons in her area. She distributed
- 11 approximately 120 of these coupons valued at \$15 apiece,
- 12 for a total of about \$1800 in casino assets towards free
- 13 food.
- 14 The review of the surveillance showed that
- 15 she had went back to the cage area, worked with another
- 16 employee who printed these off on a computer. She could
- 17 be seen cutting out these coupons. She took the stack
- 18 of them to the gaming floor, where she subsequently
- 19 signed them on a gaming table. And then the
- 20 surveillance footage showed her handing these out to
- 21 various patrons, sometimes as many as two or three to a
- 22 patron.
- 23 At hearing, Ms. Lee testified that she had
- 24 printed these coupons before she left for her vacation
- 25 so that her casino patrons that she hosted would have

- 1 meals while she was away. She said that she had run out
- 2 of the original casino-issued and approved coupons.
- 3 These are the ones that were original with the control
- 4 number on them.
- 5 She said that she did have the discretion to
- 6 give out food coupons to patrons. And she stated the
- 7 casino supervisors could make coupons at their
- 8 discretion. She admitted that she had copied and
- 9 distributed the coupons, but she stated that she didn't
- 10 believe she was doing anything wrong.
- 11 At issue here particularly is 11 CSR
- 12 45-10.030, Subsection 4, which states that all licensees
- 13 should take reasonable actions to safeguard from loss
- 14 any casino asset. There's no doubt that these coupons
- 15 are a casino asset. They're money that comes out of the
- 16 casino's coffer for food for patrons.
- 17 Ms. Lee knew that she had the discretion to
- 18 give out coupons, but by her own admission, only a
- 19 supervisor could create food coupons. In this case she
- 20 took it upon herself to create over 120 of these coupons
- 21 and caused a loss of approximately \$1,800 in casino
- 22 assets through these unauthorized coupons.
- It is the hearing officer's recommendation
- 24 that the revocation of her license be affirmed as proper
- 25 and appropriate discipline. I'm happy to answer any

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- 1 questions regarding this matter.
- 2 CHAIRMAN LEARA: Questions for Mr. Wolford?
- 3 COMMISSIONER BOULWARE: What did her
- 4 employer do?
- 5 MR. WOLFORD: Her employer terminated her.
- 6 COMMISSIONER BOULWARE: Is there any
- 7 evidence that she received anything of value in exchange
- 8 for passing out these coupons.
- 9 MR. WOLFORD: No, no evidence was presented
- 10 and nothing observed by me personally from the
- 11 surveillance indicated that she was given anything. I
- 12 believe she was sincere in that she thought that she was
- 13 giving her patrons food money while she was gone. She
- 14 just wasn't authorized to do that.
- 15 COMMISSIONER CONWAY: Are you done?
- 16 COMMISSIONER BOULWARE: Yeah.
- 17 COMMISSIONER CONWAY: Okay. Were any of her
- 18 supervisors at the time that she was distributing these
- 19 coupons aware of her activity?
- MR. WOLFORD: No, nobody was aware about it
- 21 until one of the guests tried to pass off one of these
- 22 coupons at the restaurant. And then casino security
- 23 then became aware and looked at the surveillance to
- 24 determine where they came from.
- 25 COMMISSIONER HANE: Was it Brian? The IT

- 1 guy that scanned an original coupon, was he unaware of
- 2 the rule about protecting the assets as well?
- 3 MR. WOLFORD: I don't know what his
- 4 awareness was. It was my understanding that he did not
- 5 receive any discipline from the casino for his action.
- 6 There was limited evidence presented, mostly on behalf
- 7 of Ms. Lee, that nothing happened to the IT person who
- 8 helped her scan and print these:
- 9 MS. MOORE: May I speak?
- 10 CHAIRMAN LEARA: Okay. Who are you?
- 11 MS. MOORE: I'm sorry. I'm Karen Moore,
- 12 Argosy Casino compliance manager. I was going to speak
- 13 to that statement.
- 14 CHAIRMAN LEARA: Oh, sure. Come forward and
- 15 make sure the reporter has your name.
- MS. MOORE: I apologize. Karen Moore,
- 17 compliance manager, Argosy Casino. I just wanted to
- 18 speak on that behalf.
- 19 CHAIRMAN LEARA: Yeah, sure.
- 20 MS. MOORE: That individual, that team
- 21 member, he was also disciplined. He was not terminated
- 22 because he was only doing her a favor because she told
- 23 him she didn't know how to run the copier. So he
- 24 assisted her in just making the copies. But he did
- 25 receive discipline as well. I apologize.

- 1 CHAIRMAN LEARA: Any questions for
- 2 Ms. Moore?
- 3 COMMISSIONER BOULWARE: Well, any indication
- 4 that she believed what she was doing was wrong? In
- 5 other words, did she try to hide it? Try to stay out of
- 6 the camera range? Anything like that?
- 7 MR. WOLFORD: There was no indication, based
- 8 on her testimony and based on my viewing of the
- 9 surveillance, that there was any intent for her to
- 10 conceal what she was doing. Through her testimony,
- 11 though, she did say that only a supervisor could create
- 12 coupons.
- 13 She knew she had the authority to pass them
- 14 out and she knew that only a supervisor could create
- 15 them. But, no, she didn't do anything clandestine. It
- 16 was all within full view of the cameras.
- 17 COMMISSIONER BOULWARE: Okay. So she
- 18 recognized that only a supervisor could create coupons.
- 19 She also acknowledged she was not a supervisor, but she
- 20 just wasn't willing to go that next step and say,
- 21 therefore, what I did was wrong?
- MR. WOLFORD: Correct.
- 23 CHAIRMAN LEARA: One second, Mr. Hane.
- 24 Mr. Grewach, did you have something to add to this?
- 25 MR. GREWACH: Germane to that question, if

- 1 you look at the transcript, Page 20, Line 11, Ms. Lee
- 2 said, "I kept telling my boss we ran out of coupons. We
- 3 needed to print more. And they kept saying, no, we
- 4 don't have it."
- 5 CHAIRMAN LEARA: Thank you, Ed.
- 6 MR. GREWACH: So she asked her boss first
- 7 for permission, was denied, and then went and did what
- 8 she did.
- 9 CHAIRMAN LEARA: Thank you. Any other
- 10 questions for Mr. Wolford? Seeing none, I will move for
- 11 the adoption of Resolution 21-015 and look for a second.
- 12 COMMISSIONER BOULWARE: Second.
- 13 CHAIRMAN LEARA: We have a second. Any
- 14 other discussion? Angie, please call the roll.
- MS. FRANKS: Commissioner Hane?
- 16 COMMISSIONER HANE: Approved.
- MS. FRANKS: Commissioner Conway?
- 18 COMMISSIONER CONWAY: Approved.
- MS. FRANKS: Commission Boulware?
- 20 COMMISSIONER BOULWARE: Approved.
- MS. FRANKS: Chairman Leara?
- 22 CHAIRMAN LEARA: Approved.
- MS. FRANKS: By your vote, you've adopted
- 24 Resolution No. 21-015.
- 25 CHAIRMAN LEARA: Thank you, Mr. Wolford.

- 1 MR. WOLFORD: Thank you, Mr. Chairman,
- 2 commissioners.
- 3 CHAIRMAN LEARA: This next item on the
- 4 agenda, consideration of rulemaking. Mr. Grewach, you
- 5 have the floor.
- 6 MR. GREWACH: Thank you, Mr. Chairman,
- 7 commissioners. Under tab D, we have proposed amendments
- 8 to our rules. Item Nos. 1 and 2 clarify some
- 9 inconsistencies regarding the reserve nonvalue chips and
- 10 secondary value chips.
- 11 Now, nonvalue chips are used in games like
- 12 roulette, where the chips are to be kept at the table.
- 13 You can't take a nonvalue chip and cash it in at a cage.
- 14 Value chips are used in games like Black
- 15 Jack, where, if you win, you can actually take the chips
- 16 with you and cash it in in the cage.
- 17 So there's some difference between the two
- 18 and those two rules are just to clarify some language
- 19 concerning those.
- Item No. 3, 5.140 updates a regulation.
- 21 Inventory ledgers in the past were paper forms and
- 22 they're now kept electronic in their continuously
- 23 updated electronic form. So this rule change allows
- other supporting documents to be signed to track
- 25 inventory changes and track the inventory kept by the

- 1 casino.
- 2 Item No. 4 are amendments to Chapter H of
- 3 the Minimum Internal Controls. The primary change deals
- 4 with a request we received from the industry that they
- 5 have permission to use the ticket cashing kiosk to also
- 6 process ATM transactions and check cashing transactions.
- 7 These types of combined kiosks have been
- 8 approved and implemented in other states. And we have
- 9 reviewed that and have come up with controls we're
- 10 comfortable with to present to you in this change to
- 11 Chapter H.
- 12 The balance of the changes to Chapter H are
- 13 a combination of industry requests, resolving
- 14 inconsistencies, and items we've identified over time.
- 15 For any time in our day-to-day business when we run into
- 16 a language, maybe, that doesn't quite fit a scenario or
- 17 isn't clear enough, that needs to be changed, we send a
- 18 note to our policy group to say whenever we get to
- 19 Chapter H, let's make sure we address that particular
- 20 issue. So those are the other changes you will see in
- 21 Chapter H.
- 22 Item No. 5 are changes to the Chapter R of
- 23 the Minimum Internal Controls dealing with forms.
- 24 Changes to other regulations, in addition to those same
- 25 types of day-to-day issues we see, necessitate changes

- 1 to the forms.
- 2 Pursuant to the governor's Executive Order
- 3 17-03, we are required to obtain approval from the
- 4 governor's office prior to submitting these proposed
- 5 amendments to you. We received that approval on March
- 6 15, 2021.
- If you approve these proposed amendments,
- 8 there will be a public comment period starting on May
- 9 the 3rd. There will be a public hearing on July the
- 10 6th, after which the final orders of rulemaking will be
- 11 presented to you at the August 24, 2021 meeting. And if
- 12 approved, they will go into effect on December 30, 2021.
- 13 CHAIRMAN LEARA: Questions? Do we approve
- 14 each one of these individually, these CSRs?
- 15 MR. GREWACH: Yes. We can do it as a group?
- MS. FRANKS: In bulk.
- MR. GREWACH: We can do them as a group.
- 18 CHAIRMAN LEARA: We can, as a group. I move
- 19 for the adoption of the proposed amendments to 11 CSR as
- 20 listed. Is there a second?
- 21 COMMISSIONER HANE: Second.
- 22 CHAIRMAN LEARA: Second, Mr. Hane. Any
- 23 discussion on the CSRs? Seeing none, Angie, please call
- 24 the roll.
- MS. FRANKS: Commissioner Hane?

- 1 COMMISSIONER HANE: Approved.
- 2 MS. FRANKS: Commissioner Conway?
- 3 COMMISSIONER CONWAY: Approved.
- 4 MS. FRANKS: Commissioner Boulware?
- 5 COMMISSIONER BOULWARE: Approved.
- 6 MS. FRANKS: Chairman Leara?
- 7 CHAIRMAN LEARA: Approved.
- 8 MS. FRANKS: By your vote, you've adopted
- 9 proposed Amendments 11 CSR 45-5.090, 5.110, 5.140,
- 10 9.108, and 9.118.
- 11 CHAIRMAN LEARA: Thank you. The next item,
- 12 final order of rulemaking. Mr. Grewach?
- MR. GREWACH: This is a final order of
- 14 rulemaking to our Rule 12.090, which deals with liquor
- 15 control. By statute we are the sole liquor licensing
- 16 agent for the casinos. There are two changes. The
- 17 primary one is to eliminate the prohibition of
- 18 advertising liquor at a discount.
- 19 This change is a response to a January 2020
- 20 United States Court of Appeals 8th Circuit decision,
- 21 which found that an identical regulation by the Division
- 22 of Alcohol and Tobacco Control, ATC, was
- 23 unconstitutional.
- 24 The second change is to eliminate the term
- 25 "nonintoxicating beer." That term is no longer found in

- 1 either ATC's regulations or in statute.
- 2 The Commission approved these proposed
- 3 orders on December the 9th, 2020. There was a public
- 4 hearing on February the 9th, 2021. The only comment we
- 5 received was on behalf of the Missouri Gaming
- 6 Association in favor of the amendment. If you approve
- 7 the final order of rulemaking, it is effective on July
- 8 the 30th, 2021.
- 9 CHAIRMAN LEARA: No opposition?
- MR. GREWACH: No.
- 11 CHAIRMAN LEARA: Any questions for
- 12 Mr. Grewach on the final order of rulemaking? Seeing
- 13 none, I will move for the adoption of 11 CSR 45-12.090
- 14 and ask for a second.
- 15 COMMISSIONER CONWAY: Second.
- 16 CHAIRMAN LEARA: Any discussion? Seeing
- 17 none, Angie, please call the roll.
- MS. FRANKS: Commissioner Hane?
- 19 COMMISSIONER HANE: Approved.
- 20 MS. FRANKS: Commissioner Conway?
- 21 COMMISSIONER CONWAY: Approved.
- 22 MS. FRANKS: Commissioner Boulware?
- 23 COMMISSIONER BOULWARE: Approved.
- MS. FRANKS: Chairman Leara?
- 25 CHAIRMAN LEARA: Approved.

- 1 MS. FRANKS: By your vote, you've adopted
- 2 the Final Order Rule of Rulemaking 11 CSR 45-12.090.
- 3 CHAIRMAN LEARA: Next item on the agenda, a
- 4 disciplinary action. Mr. Grewach?
- 5 MR. GREWACH: Yes. Tab F is a preliminary
- 6 order of discipline directed to Lumière Place Casino.
- 7 Federal regulations require casinos to establish an
- 8 anti-money-laundering training program. Lumière's
- 9 program requires their affected employees to watch a
- 10 training video and to pass a test by the end of the
- 11 calendar year.
- On December 30, 2019, it came to the
- 13 attention of a certain table game supervisor and a manager
- 14 that 65 of their dealers had not completed the training
- 15 and the test. In response, two table game supervisors
- 16 and one manager fraudulently completed 47 of the tests
- 17 for the dealers. The statements that we received from
- 18 the witnesses indicated that this had also occurred in
- 19 prior years.
- 20 Statute 313.812 requires the casinos to
- 21 comply with all federal laws and regulations. Likewise,
- 22 our rule 4.260 has that same requirement. And further,
- 23 4.260 subjects licensees to discipline for fraud or
- 24 dishonesty in the performance of their duties.
- 25 The review board recommended a fine of

- 1 \$10,000. In the 14-day letter reply received from the
- 2 casino, which is included in the packet that you have in
- 3 front of you, they admitted the facts of the violation,
- 4 but pointed out that they self-reported.
- In addition, they pointed out that their
- 6 director of table games noticed the anomaly of the
- 7 number of tests taken in a relatively short time period
- 8 on one day, and took the initiative to notify the
- 9 compliance officer.
- 10 The compliance officer then began working
- 11 with surveillance and IT to investigate. And he
- 12 notified the MGC as soon as the investigation uncovered
- 13 the wrongdoing.
- 14 They terminated the supervisors and managers
- 15 involved in the fraud and had the managers personally
- 16 retrain the table games personnel on the test taking
- 17 process and requirements.
- 18 In their 14-day letter response, the casino
- 19 requested the fine be reduced from 10,000 to 2,500. DRB
- 20 reduced the fine to \$5,000. And that's what's before
- 21 you today.
- 22 CHAIRMAN LEARA: Okay. Questions for
- 23 Mr. Grewach?
- 24 COMMISSIONER BOULWARE: I'm sorry, I didn't
- 25 get that last part. The fine was originally what and

- 1 then what?
- 2 MR. GREWACH: Originally 10,000 and then DRB
- 3 reduced it to 5,000.
- 4 COMMISSIONER BOULWARE: These individuals
- 5 who were part of the fraud and who I understand were
- 6 terminated, will some sort of disciplinary action come
- 7 before us at some point for them?
- 8 MR. GREWACH: They also received five-day
- 9 suspensions, which have been served in light of the fact
- 10 they were terminated by the casinos.
- 11 COMMISSIONER BOULWARE: Okay. But they
- 12 still hold licenses?
- MR. GREWACH: I believe their licenses are
- 14 casino-restricted.
- 15 COMMISSIONER BOULWARE: What does that mean?
- 16 MR. GREWACH: That means they have a license
- 17 term. And I don't know -- I'm not prepared with that
- 18 answer, but when their license term is up, they'll have
- 19 to apply for renewal. If they're not employed by an A, B
- 20 or supplier at the time of their renewal, they will not
- 21 be renewed. So I don't know where that is in that
- 22 process, if their license have expired.
- In the meantime, if you're licensed and
- 24 you're still in your two-year term but not working for
- 25 any casino, then you're internally in our system what's

- 1 called a casino-restricted status. So you still have a
- 2 license but not active.
- 3 CHAIRMAN LEARA: Is it fair to say that they
- 4 could be employed right now at another casino?
- 5 MR. GREWACH: Yes.
- 6 CHAIRMAN LEARA: Any other questions from
- 7 that end? So we have a resolution. I guess in order to
- 8 make any change to that resolution, we'd have to open
- 9 that up and have a second to adopt it and then amend.
- 10 So I will move for the adoption of Resolution 21-0 --
- 11 I'm sorry, 007. I'm sorry. It's a disciplinary action
- 12 DC- --so correction. I will move for the adoption of
- 13 Disciplinary Action No. 21-007 and ask for a second.
- 14 COMMISSIONER HANE: Second.
- 15 CHAIRMAN LEARA: We have a second. Now
- 16 discussion. I am moving to adopt the fine from \$5,000
- 17 to \$10,000. Is there a second?
- 18 COMMISSIONER BOULWARE: Second.
- 19 CHAIRMAN LEARA: We have a second. Now do
- 20 you want to discuss, anybody? I see it as the original
- 21 DRB outcome that I feel is appropriate in this case.
- 22 And if there's no other discussion, we'll call the vote,
- 23 but I'll listen to what anyone has to say.
- 24 COMMISSIONER HANE: Taking a test for others
- 25 has never worked out. It's just not a good policy.

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1 COMMISSIONER BOULWARE: Goes back to
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- 2 elementary school, right? Don't do it.
- 3 CHAIRMAN LEARA: Well, if we look at it, it
- 4 was AML training. I mean, it's not real hard. It's a
- 5 couple of hours. I'm just really uncomfortable with
- 6 that not being done. So I'm going to revert back to the
- 7 DRB fine and --
- 8 COMMISSIONER HANE: This is also not the
- 9 first time.
- 10 CHAIRMAN LEARA: I'm sorry?
- 11 COMMISSIONER HANE: This is not the first
- 12 time.
- MR. GREWACH: That's what some witnesses
- 14 indicated to us. We haven't been able to verify that.
- 15 CHAIRMAN LEARA: So we have a motion, a
- 16 second. If there's no other discussion, Angie, please
- 17 call the roll.
- MS. FRANKS: Commissioner Hane?
- 19 COMMISSIONER HANE: Approved.
- 20 MS. FRANKS: Commissioner Conway?
- 21 COMMISSIONER CONWAY: Approved.
- MS. FRANKS: Commissioner Boulware?
- 23 COMMISSIONER BOULWARE: Approved.
- MS. FRANKS: Chairman Leara?
- 25 CHAIRMAN LEARA: Approved.

- 1 MS. FRANKS: By your vote, you've adopted
- 2 DC-21-007 as amended from 5,000 to 10,000.
- 3 CHAIRMAN LEARA: Now we vote on it overall.
- 4 Now I will move for the adoption of Disciplinary Action
- 5 No. 21-007 as amended. Is there a second?
- 6 COMMISSIONER BOULWARE: Second.
- 7 CHAIRMAN LEARA: We have a second. Any
- 8 other discussion? Angie, please call the roll.
- 9 MS. FRANKS: Commissioner Hane?
- 10 COMMISSIONER HANE: Approved.
- 11 MS. FRANKS: Commissioner Conway?
- 12 COMMISSIONER CONWAY: Approved.
- MS. FRANKS: Commissioner Boulware?
- 14 COMMISSIONER BOULWARE: Approved.
- MS. FRANKS: Chairman Leara?
- 16 CHAIRMAN LEARA: Approved.
- MS. FRANKS: By your vote, you've adopted
- 18 DC-21-007 as amended.
- 19 COMMISSIONER CONWAY: Could I bring up an
- 20 issue for just a moment in the interval? He brought up
- 21 something I'm just curious about.
- 22 CHAIRMAN LEARA: Go right ahead.
- 23 COMMISSIONER CONWAY: When you mentioned --
- 24 I just want, for my own sake, to see if this is
- 25 something I voted on when I was in the House. All

- 1 resolutions go to the governor's office?
- 2 MR. GREWACH: That is a governor's executive
- 3 order in 2017, Order 17-03, that all rule amendments go
- 4 to the governor's office.
- 5 COMMISSIONER CONWAY: Right. That was the
- 6 previous administration.
- 7 MR. GREWACH: It was Governor Greitens.
- 8 COMMISSIONER CONWAY: So that was never
- 9 voted on by the legislature?
- 10 MR. GREWACH: That is correct.
- 11 COMMISSIONER CONWAY: I'm just curious as
- 12 to -- that executive order, then, stays in effect until
- 13 such time as another governor would bring the issue up
- 14 to see if -- if they wanted to continue that process?
- 15 MR. GREWACH: That is correct. And Governor
- 16 Parson's office has specifically -- had a policy or
- 17 system in place to enforce that.
- 18 COMMISSIONER CONWAY: I didn't know if that
- 19 had -- I was thinking it might have had to do with the
- 20 issue of trying to reduce the number of resolutions in
- 21 each -- the guy from -- I believe the previous governor
- 22 on reducing regulations. Was that part of the same
- 23 package?
- 24 MR. GREWACH: That was all part of the same
- 25 executive order requiring us to review every one of our

- 1 rules and eliminate those that were unnecessary,
- 2 burdensome, or they required us to look at every rule on
- 3 a cost-benefit analysis. If the cost of the rule
- 4 outweighed the benefit we were receiving from the rule,
- 5 we were instructed to delete that amendment -- that
- 6 rule, rather.
- 7 COMMISSIONER CONWAY: Thank you.
- 8 CHAIRMAN LEARA: Next consideration of
- 9 licensure of supplier. Corporal Masters, you have the
- 10 floor. Please state your name for the record.
- 11 MR. MASTERS: Corporal John Masters. Good
- 12 morning, Mr. Chairman and commissioners. Missouri State
- 13 Highway Patrol investigators, along with MGC financial
- 14 investigators, conducted the re-licensing investigation
- 15 of Landry Holdings, LLC, doing business as Casino Tech,
- 16 which is currently licensed as a supplier in the state
- 17 of Missouri.
- 18 This investigation consisted of, but was not
- 19 limited to jurisdictional inquiries, feedback from
- 20 gaming company clients, a review of disciplinary
- 21 actions, litigation and business credit profiles, as
- 22 well as a review of key persons associated with
- 23 Casino Tech.
- 24 The result of this investigation was
- 25 provided to the MGC staff for their review and the

- 1 investigating officers are available to answer any
- 2 questions you have at this time. Thank you.
- 3 CHAIRMAN LEARA: Any questions for the
- 4 corporal? I see none. Thank you.
- 5 MR. MASTERS: Thank you, sir.
- 6 CHAIRMAN LEARA: I will move for the
- 7 adoption of Resolution No. 21-016, the relicensure of
- 8 Casino Tech. Is there a second?
- 9 COMMISSIONER CONWAY: Second.
- 10 CHAIRMAN LEARA: Any discussion? Seeing
- 11 none, Angie.
- MS. FRANKS: Commissioner Hane?
- 13 COMMISSIONER HANE: Approved.
- MS. FRANKS: Commissioner Conway?
- 15 COMMISSIONER CONWAY: Approved.
- MS. FRANKS: Commissioner Boulware?
- 17 COMMISSIONER BOULWARE: Approved.
- MS. FRANKS: Chairman Leara?
- 19 CHAIRMAN LEARA: Approved.
- 20 MS. FRANKS: By your vote you've adopted
- 21 Resolution No. 21-016.
- 22 CHAIRMAN LEARA: Next item on the agenda is
- 23 licensure of certain level 1/key applicants. Sergeant
- 24 McTheeney, you have the floor when you're ready.
- 25 Sergeant, we have a new reporter, so your name and title

- 1 would be helpful to her.
- 2 SGT. McTHEENEY: Yes, sir. Good morning,
- 3 Mr. Chairman and commissioners. Missouri State Highway
- 4 Patrol investigators and Missouri Gaming Commission
- 5 financial investigators conducted comprehensive
- 6 background investigations on two key applicants.
- 7 The investigations included but were not
- 8 limited to criminal, financial, and general character
- 9 inquiries, which were made in the jurisdictions where
- 10 the applicants have lived, worked, and frequented.
- 11 The following applicants are being presented
- 12 for your consideration: Jean Georges Robert Corriveau,
- 13 BMM North America, Inc., as vice president of
- 14 operations. Michael Allen Donovan, Casino KC, general
- 15 manager.
- 16 Investigative findings were provided to the
- 17 Missouri Gaming Commission staff for their review and
- 18 investigators are available to answer any questions you
- 19 might have. Thank you.
- 20 CHAIRMAN LEARA: Sergeant McTheeney, I would
- 21 ask, there were no controversies in the investigation of
- 22 any kind? There didn't seem to be any failure to
- 23 disclose or anything?
- 24 SGT. McTHENEY: That is correct.
- 25 CHAIRMAN LEARA: In both of those?

- 1 SGT. McTHENEY: Yes, sir.
- 2 CHAIRMAN LEARA: Any questions for the
- 3 sergeant? I see none. Thank you. I will move for the
- 4 adoption of Resolution No. 21-017 and ask for a second.
- 5 COMMISSIONER HANE: Second.
- 6 CHAIRMAN LEARA: We have a second. Any
- 7 discussion? Seeing none, Angie, please call the roll.
- 8 MS. FRANKS: Commissioner Hane?
- 9 COMMISSIONER HANE: Approved.
- 10 MS. FRANKS: Commissioner Conway?
- 11 COMMISSIONER CONWAY: Approved.
- MS. FRANKS: Commissioner Boulware?
- 13 COMMISSIONER BOULWARE: Approved.
- MS. FRANKS: Chairman Leara?
- 15 CHAIRMAN LEARA: Approved.
- MS. FRANKS: By your vote, you've adopted
- 17 Resolution No. 21-017.
- 18 CHAIRMAN LEARA: I will now make a motion
- 19 for Closed Meeting under Sections 313.847 of the Revised
- 20 Statutes of Missouri, Investigatory, Proprietary, and
- 21 Application Records, and Section 610.021, Subsection 1,
- 22 Revised Statutes, Legal Actions and Matters Subject to
- 23 Attorney Client Privilege and Legal Work Product,
- 24 Sections 3 and 13 Personnel, Section 12 Contracts, and
- 25 Section 14 Records Protected from Disclosure by Law,

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and ask for a second.
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                COMMISSIONER HANE: Second.
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                CHAIRMAN LEARA: We have a second. No
    discussion. Angie, please call the roll.
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                MS. FRANKS: Commissioner Hane?
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                COMMISSIONER HANE: Approved.
                MS. FRANKS: Commissioner Conway?
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                COMMISSIONER CONWAY: Approved.
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                MS. FRANKS: Commissioner Boulware?
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                COMMISSIONER BOULWARE: Approved.
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                MS. FRANKS: Chairman Leara?
                CHAIRMAN LEARA: Approved. We'll now go to
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    closed. Thank you all.
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1	CERTIFICATE
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3	I, Joann Renee Richardson, Certified Court Reporter, do hereby certify that pursuant to Notice
4	there came before me on March 31, 2021, Missouri Gaming Commission, at 3417 Knipp Drive, City of Jefferson City,
5	County of Cole, who was first sworn by me to testify the whole truth of all knowledge concerning the matter in
6	controversy aforesaid; that they were examined, and their examination then and there was written in machine
7	shorthand by me and afterwards transcribed and is fully and correctly set forth in the foregoing pages; and this hearing is herewith returned.
9 10	I further certify that I am neither attorney or counsel for, nor related to, nor employed by any of the parties to this action in which this hearing is taken;
11	and further that I am not a relative or employee of any attorney or counsel employed by the parties hereto, or financially interested in this action.
12	Given at my office in the City of St. James,
13	County of Phelps, State of Missouri, this 17th day of April, 2021.
14 15	
16	Joann Renee Richardson, CCR
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MISSOURI GAMING COMMISSION Second Open Session Minutes March 31, 2021

The Missouri Gaming Commission (the "Commission") went into the second open session at approximately 11:55 a.m. on March 31, 2021, at the Missouri Gaming Commission, 3417 Knipp Drive, Jefferson City, Missouri.

April 28th meeting is in JC with only three supplier licensee renewals.

May 25th meeting will be in Cape Girardeau with a tour of the boat and May 26th meeting will be our regular commission meeting agenda.

We have a statement that we are going to release. LeAnn will handle the distribution.

Chairman Leara moved to adjourn the open session meeting. Commissioner Boulware seconded the motion, and after a roll call vote was taken, Hane – yes, Conway – yes, Boulware – yes, and Leara – yes, the motion passed unanimously.

The second open session meeting ended at 12:05 p.m.