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BEFORE THE MISSOURI GAMING COMMISSION  
2950 NW Vivion Road  
Riverside, Missouri

TRANSCRIPT OF HEARING  
June 28, 2023  
9:30 A.M.

A P P E A R A N C E S

*MIKE LEARA, Commission Chairman*  
*DAVID W. HANE, Commissioner*  
*JAN ZIMMERMAN, Commissioner*  
*PEGGY D. RICHARDSON, Executive Director*  
*ANGIE FRANKS, Designated Principal Assistant*  
*HEATHER RICHENBERGER, General Counsel*  
*NIKKI EVANS, Deputy General Counsel*



1 but for the Kansas City region and all the wonderful things  
2 that we are able to do because of everybody in the room here  
3 today.

4 Thank you for your service as well, and I hope that  
5 it's a good event for everybody. And I also want to just wish  
6 everybody a happy and safe 4th of July. And you're welcome  
7 back any time. Thank you to all of you.

8 CHAIRMAN LEARA: Thank you, ma'am. Are there any other  
9 elected officials here? I know we invited some aldermen. I  
10 don't know if they were able to make it or any others. Okay,  
11 seeing none, next item on the agenda is the Approval of the  
12 Adoption of the Agenda. I move for the adoption. Is there a  
13 second?

14 COMMISSIONER ZIMMERMAN: Second.

15 CHAIRMAN LEARA: Any discussion on the agenda? Seeing  
16 none, Angie, call the roll.

17 MS. FRANKS: Chairman Leara?

18 CHAIRMAN LEARA: Approved.

19 MS. FRANKS: Commissioner Hane?

20 COMMISSIONER HANE: Approved.

21 MS. FRANKS: Commissioner Zimmerman?

22 COMMISSIONER ZIMMERMAN: Approved.

23 MS. FRANKS: By your vote, you've adopted the agenda.

24 CHAIRMAN LEARA: Next item is Consideration of Minutes  
25 from the meeting of April 26, 2023. I move for the approval.

1 Is there a second?

2 COMMISSIONER ZIMMERMAN: Second.

3 CHAIRMAN LEARA: We have a second. Any other  
4 discussion on that? Seeing none, Angie?

5 MS. FRANKS: Mr. Chairman, I think it's the May 23rd.

6 CHAIRMAN LEARA: I stand corrected. I'm wrong. I have  
7 last month's agenda there. Correct that. I move for  
8 consideration of minutes from May 23, 2023. Is this a second?

9 COMMISSIONER ZIMMERMAN: Second.

10 CHAIRMAN LEARA: Any discussion? Seeing none, Angie,  
11 call the roll.

12 MS. FRANKS: Chairman Leara?

13 CHAIRMAN LEARA: Approved.

14 MS. FRANKS: Commissioner Hane?

15 COMMISSIONER HANE: Approved.

16 MS. FRANKS: Commissioner Zimmerman?

17 COMMISSIONER ZIMMERMAN: Approved.

18 MS. FRANKS: By your vote, you've adopted the minutes  
19 of the May 23, 2023 meeting.

20 CHAIRMAN LEARA: Next item on the agenda is Approval of  
21 the Minutes from May 24, 2023. I move for the approval. Is  
22 there a second?

23 COMMISSIONER HANE: Second.

24 CHAIRMAN LEARA: We have a second. No discussion,  
25 Angie, call the roll.

1 MS. FRANKS: Chairman Leara?

2 CHAIRMAN LEARA: Approved.

3 MS. FRANKS: Commissioner Hane?

4 COMMISSIONER HANE: Approved.

5 MS. FRANKS: Commissioner Zimmerman?

6 COMMISSIONER ZIMMERMAN: Approved.

7 MS. FRANKS: By your vote, you've adopted the minutes  
8 of the May 24, 2023 meeting.

9 CHAIRMAN LEARA: Next item on the agenda, Consideration  
10 of Relicensure of Galaxy Gaming, Incorporated. Sergeant  
11 Holcomb, you have the floor.

12 SERGEANT HOLCOMB: Thank you, sir. Good morning, Mr.  
13 Chairman, Commissioners. Galaxy Gaming submitted its supplier  
14 license renewal application to the Missouri Gaming Commission  
15 on March 10, 2023. The application was submitted in a timely  
16 manner which allowed time for the investigation to be  
17 conducted. Galaxy's license is scheduled to expire on  
18 June 30, 2023.

19 Missouri State Highway Patrol Investigators and  
20 Missouri Gaming Commission Financial Analysts conducted a  
21 relicensing investigation which consisted of a financial  
22 review, feedback from Missouri casinos, jurisdictional  
23 inquiries, and a review of disciplinary actions, litigation,  
24 and the key persons associated with the company.

25 Investigative findings were provided to the Missouri

1 Gaming Commission Staff, and I'll be glad to answer any  
2 questions you might have.

3 CHAIRMAN LEARA: Any questions for Sergeant Holcomb?  
4 Seeing none, thank you, Sergeant.

5 SERGEANT HOLCOMB: Thank you, sir.

6 CHAIRMAN LEARA: Any other discussion on the  
7 relicensure? Seeing none, I move for the approval of  
8 Resolution Number 23-045 and look for a second.

9 COMMISSIONER ZIMMERMAN: Second.

10 CHAIRMAN LEARA: We have a second. Any other  
11 discussion? Seeing none, Angie, call the roll.

12 MS. FRANKS: Chairman Leara?

13 CHAIRMAN LEARA: Approved.

14 MS. FRANKS: Commissioner Hane?

15 COMMISSIONER HANE: Approved.

16 MS. FRANKS: Commissioner Zimmerman?

17 COMMISSIONER ZIMMERMAN: Approved.

18 MS. FRANKS: By your vote, you've adopted Resolution  
19 Number 23-045.

20 CHAIRMAN LEARA: Next item on the agenda, Consideration  
21 of Licensure of Level I Key Applicants. Sergeant McTheeney,  
22 you have the floor.

23 SERGEANT MCTHEENEY: Good morning, Mr. Chairman and  
24 Commissioners. Missouri State Highway Patrol Investigators  
25 and Missouri Gaming Commission Financial Analysts conducted

1 comprehensive background investigations on Key and Level I  
2 applicants. The investigations included, but were not limited  
3 to, civil, criminal, financial and general character inquiries  
4 that were made in the jurisdictions where the applicants have  
5 lived, worked, and frequented.

6 The applicants that are being presented for your  
7 consideration are:

8 Naisargy Ghanshyambhai Patel, BMM North America,  
9 Incorporated, as a Group Manager.

10 Samantha Sacks Gallagher, VICI Properties,  
11 Incorporated, as Executive Vice President, General Counsel and  
12 Secretary.

13 Investigative findings were provided to the Missouri  
14 Gaming Commission Staff for their review, and investigators  
15 are available to answer any questions you might have. Thank  
16 you.

17 CHAIRMAN LEARA: Any questions for Sergeant McTheeney?  
18 Seeing none, thank you, Sergeant. Any other discussion?  
19 Seeing none, I move for the approval of Resolution Number  
20 23-046. Is there a second?

21 COMMISSIONER HANE: Second.

22 CHAIRMAN LEARA: We have a second. Any other  
23 discussion? Seeing none, Angie, please call the roll.

24 MS. FRANKS: Chairman Leara?

25 CHAIRMAN LEARA: Approved.

1 MS. FRANKS: Commissioner Hane?

2 COMMISSIONER HANE: Approved.

3 MS. FRANKS: Commissioner Zimmerman?

4 COMMISSIONER ZIMMERMAN: Approved.

5 MS. FRANKS: By your vote, you've adopted Resolution  
6 Number 23-046.

7 CHAIRMAN LEARA: Next item on the agenda, Consideration  
8 of Relicensure of Key Persons. Corporal Doza, you have the  
9 floor.

10 CORPORAL DOZA: Mr. Chairman and Commissioners,  
11 Missouri State Highway Patrol Investigators conducted  
12 background investigation updates on Key Person license  
13 renewals. The investigations included an application review  
14 as well as civil, criminal, and general character inquiries  
15 made in the jurisdictions where the applicants currently  
16 reside.

17 The following renewals are being presented for your  
18 consideration.

19 Mr. Peter Michael Carlino, Chairman, President and CEO,  
20 Gaming and Leisure Properties, Incorporated.

21 Uri Lahajj Clinton, EVP, General Counsel and Secretary,  
22 Boyd Gaming Corporation.

23 Ryan Patrick Comstock, Officer, Director, Chief  
24 Operating Officer, Ainsworth Game Technology, Incorporated.

25 Todd Paulden Cravens, CEO, President, Galaxy Gaming,



1 Incorporated.

2 Miguel Angel Cuadros, Officer, Director, President,  
3 Ainsworth Game Technology, Incorporated.

4 Michael John Dominelli, President, NRT Technology  
5 Corporation.

6 Richard Patrick Garza, Director, Shareholder, Genesis  
7 Gaming Solutions.

8 Harry Coleman Hagerty III, CFO, Secretary, Treasurer,  
9 Galaxy Gaming, Incorporated.

10 Michael Gavin Isaacs, Independent Board Director,  
11 Galaxy Gaming, Incorporated.

12 Randall Lee Knust, President, Secretary, Treasurer,  
13 Director, Shareholder, Genesis Gaming Solutions.

14 Mark Allan Lipparelli, Chairman, Independent Board  
15 Director, Galaxy Gaming, Incorporated.

16 Kate Claire Lowenhar-Fisher, EVP, Chief Legal Officer,  
17 General Counsel and Corporate Secretary, Everi Payments,  
18 Incorporated.

19 Brandon J. Moore, COO, General Counsel and Secretary,  
20 Gaming and Leisure Properties, Incorporated.

21 Steven Albert Peate, Vice President and General  
22 Manager, PENN Entertainment, Incorporated.

23 Richard Matthew Primus, SVP, Chief Information Officer,  
24 PENN Entertainment, Incorporated.

25 Lyle Walker Randolph, VP of Operations and General

1 Manager, Century Casinos, Incorporated.

2 Saul V. Reibstein, Director, PENN Entertainment,  
3 Incorporated.

4 Andrei Alfonso Scrivens, CEO, Affinity Interactive.

5 Bryan Walter Waters, Independent Board Director, Galaxy  
6 Gaming, Incorporated.

7 Bret Daniel Yunker, CFO, Caesars Entertainment,  
8 Incorporated.

9 There are no pending requests for these investigations.  
10 Investigative findings were provided to the Missouri Gaming  
11 Commission Staff for their review, and I would be glad to  
12 answer any questions you might have. Thank you.

13 CHAIRMAN LEARA: Long list this time. Any questions  
14 for Corporal Doza?

15 COMMISSIONER ZIMMERMAN: No.

16 CHAIRMAN LEARA: All right. Thank you, Corporal. With  
17 that, I move for the approval of relicensure of Key Persons as  
18 mentioned by Corporal Doza, Resolution Number 23-047. Is  
19 there a second?

20 COMMISSIONER ZIMMERMAN: Second.

21 CHAIRMAN LEARA: We have a second. Any other  
22 discussion? Seeing none, Angie, call the roll.

23 MS. FRANKS: Chairman Leara?

24 CHAIRMAN LEARA: Approved.

25 MS. FRANKS: Commissioner Hane?

1 COMMISSIONER HANE: Approved.

2 MS. FRANKS: Commissioner Zimmerman?

3 COMMISSIONER ZIMMERMAN: Approved.

4 MS. FRANKS: By your vote, you've adopted Resolution  
5 Number 23-047.

6 CHAIRMAN LEARA: Next item on the agenda, Consideration  
7 of Placement on Involuntary Exclusion List. Nikki Evans, you  
8 have the floor.

9 MS. EVANS: Good morning, Mr. Chairman, Commissioners.  
10 You have before you Commission Resolutions 23-048 and 23-049  
11 concerning the exclusion of individuals from excursion  
12 gambling boats and facilities in the State of Missouri.

13 Pursuant to 11 CSR 45-15.030(1)(A) and (1)(C), the  
14 Commission has the authority to place a person on the State's  
15 exclusion list and prohibit that person from contact of any  
16 kind with the Missouri riverboat gambling excursion for  
17 conviction of a felony in any jurisdiction for a crime  
18 involving moral turpitude, performing any act or having any  
19 notorious or unsavory reputation which would adversely affect  
20 the public confidence in gaming.

21 On March 6, 2023, Maureen Woodson, the former city  
22 clerk for Flordell Hills, Missouri, pled guilty to one count  
23 of felony wire fraud and one count of felony mail fraud in the  
24 United States District Court for the Eastern District of  
25 Missouri.

1           On February 7, 2023, Donna Thompson pled guilty to one  
2 count of felony wire fraud and one count of felony mail fraud  
3 in the United States District Court for the Eastern District  
4 of Missouri.

5           Ms. Woodson was sentenced to terms of 18 months for  
6 each count to run concurrently in the Federal Bureau of  
7 Prisons, followed by three years' supervised release to run  
8 concurrently on each count. She was also ordered to pay a  
9 special assessment of \$200 and restitution in the amount of  
10 \$487,673.

11           Ms. Thompson, for her guilty pleas, was sentenced to  
12 terms of 12 months and one day to run concurrently, followed  
13 by three years of supervised release for each count, also to  
14 run concurrently. She was ordered to pay a special assessment  
15 of \$200 and restitution in the amount of \$159,903.42.

16           Pursuant to the terms of supervised release for both  
17 Ms. Thompson and Ms. Woodson, they are prohibited from  
18 entering a casino or any gambling establishment or engaging in  
19 any type of gambling, including lotteries, online wagering and  
20 sports betting.

21           As a result, the Staff would ask the Commission to  
22 place Ms. Thompson and Ms. Woodson on the State's exclusion  
23 list and direct the Executive Director to issue a Notice of  
24 Exclusion to Maureen Woodson and Donna Thompson.

25           I'd be happy to answer any questions you may have

1 about this.

2 CHAIRMAN LEARA: Any questions for Nikki?

3 COMMISSIONER HANE: Are they both currently  
4 incarcerated?

5 MS. EVANS: They are, yes.

6 COMMISSIONER ZIMMERMAN: I do have a question. What is  
7 a special assessment? I was interested in that.

8 MS. EVANS: I do not have that information, but I can  
9 look that up if you would like.

10 COMMISSIONER ZIMMERMAN: It's just \$200, just seems an  
11 unusual --

12 CHAIRMAN LEARA: What I understand, it's typical of  
13 court costs.

14 MS. EVANS: I believe that may be correct.

15 CHAIRMAN LEARA: Only \$200, but --

16 COMMISSIONER ZIMMERMAN: Okay. It wasn't much, so I  
17 didn't know what --

18 CHAIRMAN LEARA: That's the average number that I see  
19 in federal court.

20 COMMISSIONER ZIMMERMAN: Thank you.

21 CHAIRMAN LEARA: Any other questions for Nikki? Seeing  
22 none, Nikki, thank you.

23 MS. EVANS: Thank you.

24 CHAIRMAN LEARA: All right, I move for the approval of  
25 Resolution Number 23-048. Is there a second?

1 COMMISSIONER HANE: Second.

2 CHAIRMAN LEARA: We have a second. Any other  
3 discussion? Seeing none, Angie, call the roll.

4 MS. FRANKS: Chairman Leara?

5 CHAIRMAN LEARA: Approved.

6 MS. FRANKS: Commissioner Hane?

7 COMMISSIONER HANE: Approved.

8 MS. FRANKS: Commissioner Zimmerman?

9 COMMISSIONER ZIMMERMAN: Approved.

10 MS. FRANKS: By your vote, you've adopted Resolution  
11 Number 23-048.

12 CHAIRMAN LEARA: I move for the approval of Resolution  
13 Number 23-049. Is there a second?

14 COMMISSIONER ZIMMERMAN: Second.

15 CHAIRMAN LEARA: We have a second. Any other  
16 discussion? Seeing none, Angie, call the roll.

17 MS. FRANKS: Chairman Leara?

18 CHAIRMAN LEARA: Approved.

19 MS. FRANKS: Commissioner Hane?

20 COMMISSIONER HANE: Approved.

21 MS. FRANKS: Commissioner Zimmerman?

22 COMMISSIONER ZIMMERMAN: Approved.

23 MS. FRANKS: By your vote, you've adopted Resolution  
24 Number 23-049.

25 CHAIRMAN LEARA: Next item on the agenda, Consideration

1 of Rules and Regulations. Judge Richardson?

2 JUDGE RICHARDSON: Thank you, Mr. Chairman. Peggy  
3 Richardson, Executive Director.

4 Under Tab H, we have 17 proposed rule amendments. MGC  
5 Staff has been reviewing all rules in 11 CSR Chapter 45 as  
6 part of the rule review requirements set forth in Section  
7 536.175 of the Missouri Statutes. These proposed amendments  
8 before you today are what can generally be described as  
9 cleanup items identified in that review such as A, updating  
10 the class designations as needed to correctly identify the  
11 licensee intended to be referenced in the rule; B, updating  
12 terminology for consistency throughout 11 CSR 45 and with the  
13 statutes; C, removing duplicative or outdated elements; and D,  
14 updating purpose statements for consistency with the rule.

15 All of the proposed amendments for your consideration  
16 are found in 11 CSR 45-5. The subsections for the record are  
17 as follows: .050, .053, .056, .060, .070. 110, .120, .130,  
18 .160, .180, .190, .210, .220, .230, .240, .270, and .290.

19 We received approval from the Governor's office to  
20 proceed with these amendments on May 26, 2023. If you approve  
21 them today, there will be a 30-day public comment period  
22 beginning on August 1, 2023. The rules will come back to you,  
23 along with any comments or suggested changes, at your  
24 October 25, 2023 meeting. If you approve them at that time,  
25 the rules will become effective on February 28, 2024.

1           The full text of the proposed amendments was provided  
2 in your meeting materials. Normally we go through proposed  
3 rules one by one; however, due to the fact that there are 17  
4 of them and that they are basically cleanup amendments and not  
5 substantive changes, I won't do that unless you want me to.  
6 We are happy, however, to answer any questions that you may  
7 have.

8           CHAIRMAN LEARA: Judge, in the legislature when we  
9 heard "cleanup language," that was always a flag there's  
10 something else there. I'm confident this is as you said. Are  
11 there any questions for the Judge?

12           COMMISSIONER HANE: Okay, it will come back before us  
13 in October, and then the rules would go into effect in  
14 February of '24?

15           JUDGE RICHARDSON: Yes, February 28, 2024.

16           COMMISSIONER HANE: If approved in October?

17           JUDGE RICHARDSON: Yes.

18           COMMISSIONER HANE: Okay, thank you.

19           CHAIRMAN LEARA: Judge, if there are public comments  
20 that it is decided that we incorporate those or amend any of  
21 those, how does that affect the timing?

22           JUDGE RICHARDSON: That would come back before you at  
23 the October 25 meeting. Let me check with the experts and  
24 make sure. Yes.

25           CHAIRMAN LEARA: would that start a new time clock for



1 that since it's been changed or it would just go in effect as  
2 amended?

3 JUDGE RICHARDSON: It does not change our timeline.

4 CHAIRMAN LEARA: All right. Any other questions for  
5 the Judge? Seeing none, thanks, Judge.

6 All of the proposed amendments are inside Resolution  
7 Number 23-050, and I move for the approval. Is there a  
8 second?

9 COMMISSIONER ZIMMERMAN: Second.

10 CHAIRMAN LEARA: Second, Commissioner Zimmerman. Any  
11 discussion? Seeing none, Angie, call the roll.

12 MS. FRANKS: Chairman Leara?

13 CHAIRMAN LEARA: Approved.

14 MS. FRANKS: Commissioner Hane?

15 COMMISSIONER HANE: Approved.

16 MS. FRANKS: Commissioner Zimmerman?

17 COMMISSIONER ZIMMERMAN: Approved.

18 MS. FRANKS: By your vote, you've adopted Resolution  
19 Number 23-050.

20 CHAIRMAN LEARA: Next item on agenda, Consideration of  
21 waiver of Institutional Investor. Kylee Wieberg, you have the  
22 floor.

23 MS. WIEBERG: Good morning, Mr. Chairman,  
24 Commissioners. My name is Kylee Wieberg. I'm the Financial  
25 Investigations Manager for the Missouri Gaming Commission.

1 Under Tab I, we have a request for institutional  
2 investor from Thrivent Financial for Lutherans.

3 Thrivent Financial for Lutherans is organized as a  
4 member-owned fraternal benefit society under the laws of  
5 Wisconsin. Their primary business is that of a fraternal  
6 benefit society that offers insurance products to its members  
7 as well as other financial products and services to their  
8 members through their subsidiaries.

9 Thrivent is registered as an investment advisor with  
10 the SEC. They have approximately \$162 billion assets under  
11 management. They own 6.35% stock in Everi Holdings, Inc., who  
12 is a supplier key business entity.

13 They have not been previously granted an institutional  
14 investor waiver with the Missouri Gaming Commission.

15 I would be happy to answer any questions you may have.

16 CHAIRMAN LEARA: Any questions for Kylee?

17 COMMISSIONER HANE: So the approval here would give  
18 them the authority for 6.35 --

19 THE REPORTER: I can't hear you.

20 COMMISSIONER HANE: I said the approval here would give  
21 them the authority to hold 6.35 percent?

22 CHAIRMAN LEARA: Well, up to a larger percent.

23 MS. WIEBERG: Up to 20 percent.

24 COMMISSIONER HANE: Up to 20, but the 6.35 --

25 MS. WIEBERG: Is what they currently hold and what they

1 submitted on their application.

2 CHAIRMAN LEARA: Any questions for Kylee? Seeing none,  
3 thank you, Kylee. I move for the approval of Resolution  
4 Number 23.051. Is there a second?

5 COMMISSIONER HANE: Second.

6 CHAIRMAN LEARA: Second, Commissioner Hane. No other  
7 discussion, Angie, call the roll.

8 MS. FRANKS: Chairman Leara?

9 CHAIRMAN LEARA: Approved.

10 MS. FRANKS: Commissioner Hane?

11 COMMISSIONER HANE: Approved.

12 MS. FRANKS: Commissioner Zimmerman?

13 COMMISSIONER ZIMMERMAN: Approved.

14 MS. FRANKS: By your vote, you've adopted Resolution  
15 Number 23-051.

16 CHAIRMAN LEARA: I now make a motion for closed meeting  
17 under Sections 313.847, Revised Statutes of Missouri,  
18 Investigatory, Proprietary and Application Records and Section  
19 610.021(1), Revised Statutes, Legal Actions and Matters  
20 subject to Attorney Client Privilege and Legal Work Product,  
21 (3) and (13) Personnel, (12) Contracts, and (14) Records  
22 Protected from Disclosure by Law.

23 Is there a second?

24 COMMISSIONER ZIMMERMAN: Second.

25 CHAIRMAN LEARA: we have a second. Any discussion on

1 the motion? Seeing none, Angie, call the roll.

2 MS. FRANKS: Chairman Leara?

3 CHAIRMAN LEARA: Approved.

4 MS. FRANKS: Commissioner Hane?

5 COMMISSIONER HANE: Approved.

6 MS. FRANKS: Commissioner Zimmerman?

7 COMMISSIONER ZIMMERMAN: Approved.

8 MS. FRANKS: we're adjourned.

9 CHAIRMAN LEARA: we're now in closed. Thank you all.

10 [THE MEETING ADJOURNED]

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REPORTER'S CERTIFICATE

I, Susanne E. Moon, Registered Professional Reporter, Certified Real-time Reporter, and Certified Court Reporter, certify that on June 28, 2023, I was present and reported the proceedings held before the Missouri Gaming Commission, and I further certify that the foregoing 20 pages contain a true and accurate transcription of the proceedings.

Susanne Moon  
Susanne E. Moon, RPR, CRR, CCR #473

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**MISSOURI GAMING COMMISSION**  
**Second Open Session Minutes**  
**June 28, 2023**

The Missouri Gaming Commission (the “Commission”) went into the second open session at approximately 10:52 p.m. on June 28, 2023, at Riverside City Hall, Riverside, Missouri.

**Chairman Leara moved to adjourn the second open session. Commissioner Hane seconded the motion, and after a roll call vote was taken, Leara – yes, Hane – yes and Zimmerman – yes, the motion passed unanimously.**

The meeting ended at 10:52 p.m.